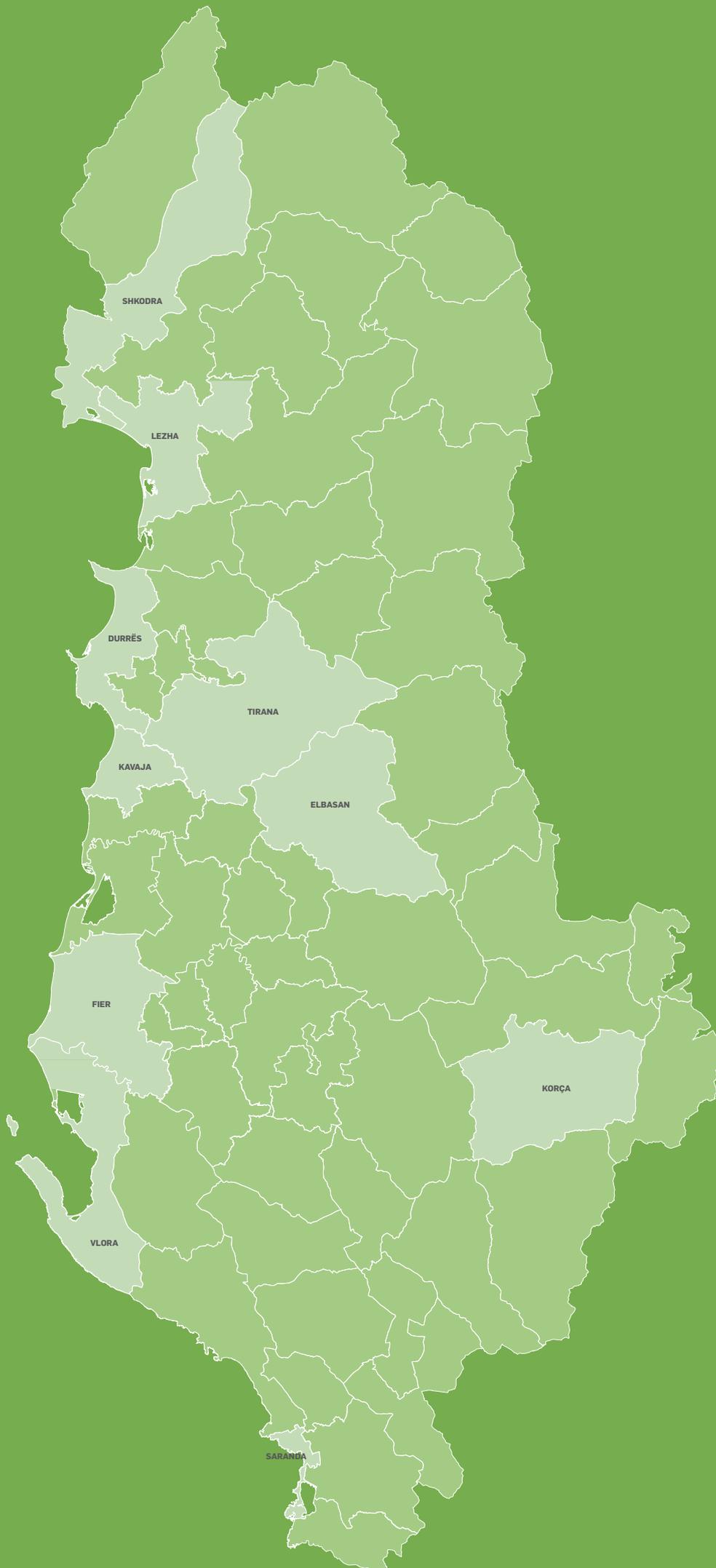




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**MONITORING REPORT
ON THE IMPLEMENTATION
OF LEGAL OBLIGATIONS
FOR ENSURING TRANSPARENCY
AND THE PUBLIC CONSULTATION
PROCESS BY MUNICIPALITIES**

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INTRODUCTION

The '40 promises, 10 municipalities' project is supported by the National Endowment for Democracy (NED) and implemented by Faktoje Center. The aim of this project is to monitor municipalities in terms of keeping promises and ensuring transparency. Last year, the project involved the municipalities of Dibra, Elbasan, Fier, Kavaja, Durrës, Korça, Lezha, Shkodra, Vlora and Himara, which were monitored by local journalists as well as civil society activists.

The methodology followed for the implementation of this project is the same as the one used during the previous year. For each municipality, four promises made by the current mayors during the 2023 local election campaign were selected. These promises were monitored based on an analytical methodology that included budget analysis, public procurement monitoring, and on-site observations. In addition, the report also monitored the transparency program, a legal obligation for municipalities stemming from local governance legislation, public consultation legislation, and the law on the right to information. Furthermore, transparency and public consultation are regulated by Albania's legal and sub-legal framework. Since, according to national legislation, every public institution is required to implement a transparency program, the project has monitored the

extent to which this program is being applied by the municipalities included in the project.

This updated report aims to present data related to the monitoring of the implementation of these legal provisions by ten municipalities across the country. It should be highlighted that, in comparison with last year's report, the Municipality of Dibra was not included this year, and the Municipality of Tirana has been added, both due to developments in this municipality and because one-third of the country's population lives in the capital or its surrounding district. This municipality has been included in the monitoring to ensure transparency and accountability throughout this period. The report includes the methodology used, detailed findings for each municipality, and several recommendations for improving accountability and the implementation of legal provisions related to transparency.

This report is divided into three chapters. The first chapter focuses on the transparency index. The second chapter deals with the fulfillment of promises by mayors, while the third chapter discusses the importance of the Social Fund as a mechanism to empower municipalities and the challenges faced in fund absorption.

RAPORT 2025

1. Transparency

1.1 METHODOLOGY

The duties of local self-government units related to the public consultation process and the implementation of transparency have been identified through the analysis of the relevant legal framework. The organization and functioning of local self-government units are regulated by Law No. 139/2015 'On Local Self-Government', while their obligations regarding the public consultation process and the implementation of transparency are further governed by Law No. 119/2014 'On the Right to Information', Law No. 146/2014 'On Notification and Public Consultation', and Law No. 68/2017 'On Local Self-Government Finances,' which ensures fiscal discipline, sustainable and transparent policies for managing public funds, and realistic forecasting of local revenues and expenditures.

The legal framework on transparency in local government units has been further complemented by Order No. 211, dated 20.09.2018, issued by the Commissioner for the Right to Information and the Personal Data Protection setting out the 'Model Transparency Program for Local Self-Government Units', detailing the obligations of local authorities to ensure transparency and inform the public. Based on the provisions of these three laws, 16 indicators were developed, which served as the basis for monitoring the ten municipalities included in the project.

- **INDICATOR 1:** Appointment and publication of a designated person as the coordinator for public notification and consultation, responsible for the overall coordination and management of work to ensure the right to notification and public consultation;
- **INDICATOR 2:** Consultation on the municipality's annual budget;
- **INDICATOR 3:** Consultation on the package of local taxes and fees;
- **INDICATOR 4:** Consultation on the alienation (transfer) of municipal properties;
- **INDICATOR 5:** Posting notifications about public consultation sessions on the municipality's website or public notice board;
- **INDICATOR 6:** Posting notifications about public hearings organized by the municipal council on the municipality's website or public notice board;
- **INDICATOR 7:** Prior notification of the date and time of municipal council meetings on the municipality's website or public notice board;
- **INDICATOR 8:** Prior notification of the date and time of municipal council commission meetings on the municipality's website or public notice board;
- **INDICATOR 9:** Designation and publication of details of the Coordinator for the Right to Information;
- **INDICATOR 10:** Publication of the Transparency Program on the municipality's official website;
- **INDICATOR 11:** Publication of the organizational structure of the municipality;
- **INDICATOR 12:** Publication of the municipality's annual budget;
- **INDICATOR 13:** Publication of decisions made by the Municipal Council;



- **INDICATOR 14:** Publication of minutes from Municipal Council meetings;
- **INDICATOR 15:** Publication of orders and decisions issued by the Mayor;
- **INDICATOR 16:** Publication of budget implementation reports on the municipality's official website or public notice board.

The data presented in this report regarding the monitoring of the 16 indicators were collected by journalists operating in the field. Prior to the data collection process, journalists participated in briefing sessions with experts involved in identifying the indicators, as well as with a legal expert, to gain a comprehensive understanding of each indicator, their legal basis and the appropriate monitoring methods. After this informative and explanatory process with the journalists, they, having the correct information regarding the indicators, the legal forecasts of municipal obligations for their implementation, and the sources from which they could gather information for each of them, examined the official websites of the municipalities and observed the public notice boards as another alternative method municipalities use to communicate with citizens. The journalists have also directly attended the municipal council meetings, either in person and/or online, depending on the respective cases. Another source used by the journalists to collect data is direct communication with the municipality, requesting information.

Regarding the legal basis for Chapter Four, specifically for the indicator: *"Publication and updating of data on projects funded by local and national funds,"* although the publication of such projects is not explicitly mentioned in a separate article, this obligation arises indirectly from the existing legal framework. *Law no. 68/2017 "On Local Government Finance"* establishes transparency and fiscal discipline as fundamental principles and requires the publication of budgets and their implementation reports, which implies that projects financed through these funds should

also be accessible to the public. Additionally, *Law no. 119/2014 "On the Right to Information"* mandates proactive disclosure of information related to the use of public funds, while *Law no. 139/2015 "On Local Government"* links transparency with accountability and citizen participation. In this context, the Model Transparency Program for municipalities (Order no. 211/2018) requires the publication of budgets and other financial documents.

Monitoring this indicator will proceed in two verification phases:

- The first phase involves collecting data through information provided by municipalities in response to submitted formal requests.
- The second phase consists of inter-sectoral verification (where possible) with other public institutions or international organizations that fund projects in collaboration with the municipalities.

In addition to journalist monitoring, the monitored municipalities were sent official letters requesting the relevant information and documentation for the above indicators, which concern the consultation of adopted acts and notifications that must be carried out as part of public consultation processes. To rank the municipalities involved in the project in terms of transparency, each municipality was awarded 1 point for each of the above indicators, with a total of 16 points for the municipalities that meet all the legal requirements.

1.2 LEGAL PROVISIONS OF MONITORED INDICATORS

The indicators monitored for the ten municipalities in the country have been generated based on the relevant legal provisions that regulate local self-government units, the public consultation process, and transparency. Specifically, these are *Law No. 139/2015 'On Local Self-Government,'*



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Law No. 119/2014 'On the Right to Information', and Law No. 146/2014 'On Notification and Public Consultation'. Law No. 146/2014 'On Notification and Public Consultation' governs the public consultation process, aiming to ensure transparency, inclusiveness, and the timely implementation of actions. This public consultation, designed to guarantee participation in the decision-making process, is conducted for draft acts such as draft laws, national and local strategic documents, and policies of significant public interest.

The legal provisions outlined in this law, the implementation of which has been monitored for the municipalities, are as follows:

- Appointment and publication of a designated person as the coordinator for public notification and consultation, responsible for the overall coordination and management of work to ensure the right to notification and public consultation¹;
- The consultation of the municipality's annual budget²
- Consultation on the package of local taxes and fees³

- Consultation on the alienation (transfer) of municipal properties⁴
- Posting notifications about public consultation sessions on the municipality's website or public notice board⁵
- Posting notifications about public hearings organized by the municipal council on the municipality's website or public notice board⁶
- Prior notification of the date and time of municipal council meetings on the municipality's website or public notice board⁷
- Prior notification of the date and time of municipal council commission meetings on the municipality's website or public notice board⁸

Law No. 119/2014 'On the Right to Information' regulates the right to access information produced or held by public authorities. The legal provisions outlined in this law, the implementation of which has been monitored for the municipalities, are as follows:

- Designation and publication of contact details of the Coordinator for the Right to Information⁹

¹ "Each public body appoints a person as the coordinator for public notification and consultation, who is responsible for coordinating and managing the overall work to ensure the right to notification and public consultation, as stipulated by this law." Article 10, Law No. 146/2014 'On Notification and Public Consultation'.

² "This law regulates the process of notification and public consultation for draft laws, draft national and local strategic documents, and policies of high public interest". Article 1, Law No. 146/2014 'On Notification and Public Consultation'. The obligation for such consultation is also derived from the provisions of Law No. 139/2015 'On Local Self-Government', specifically Articles 18 and 54 hereby.

³ Ibid.

⁴ Ibid.

⁵ "Notification of draft acts subject to the public consultation procedure is made through the electronic registry. When deemed necessary by the public body, the notification may also be carried out in one or more of the following ways: a) by email; b) by public notice, displayed at the premises of the initiating public body; c) by announcement on national, regional, or local audiovisual media; ç) by publication in local newspapers or in the two most widely read national newspapers. 2. Comments and recommendations during the public consultation process are collected in one of the formats mentioned above, and, in certain cases, can also be provided verbally and/or in writing, recorded in the minutes of public meetings". Article 1, Law No. 146/2014 'On Notification and Public Consultation'.

⁶ Ibid.

⁷ "The notification for the council meeting is made public in designated locations within the local unit and in accessible media within the local unit, and includes the date, location, time, and agenda of the meeting." Article 17, Law No. 139/2015 'On Local Self-Government'. In addition to the provisions of this law, the last two indicators have also been assessed in terms of public consultation development, where the municipality engages with citizens through council meetings and commissions.

⁸ Article 54 of Law No. 139/2015 'On Local Self-Government' states that the Municipal Council elects commissions from its own members and approves its internal operating regulations. A commission, as one of the structures of the Municipal Council, holds the same responsibilities toward the citizens of the unit, particularly as the council is tasked with consulting the community when forming these commissions, as per Articles 18 and 54/a of Law No. 139/2015 "On Local Self-Government".

⁹ "To implement this law, and to coordinate the work for ensuring the right to information, the public authority designates one of its employees as the coordinator for the right to information". Article 10, Law No. 119/2014 "On the Right to Information".



- Publication of the Transparency Program on the municipality's official website¹⁰
- Publication of the organizational structure of the municipality¹¹
- Publication of the municipality's annual budget¹²
- Publication of decisions made by the Municipal Council¹³
- Publication of minutes from Municipal Council meetings¹⁴
- Publication of orders and decisions issued by the Mayor¹⁵

¹⁰ "In accordance with the transparency program approved for each public authority, these authorities prepare in advance, in formats that are easy to understand and accessible, and make the following categories of information available to the public on their website: a) a description of the organizational structure, functions, and duties of the public authority; b) the full texts of... sub-legal acts; e) data regarding the budget". Article 7, Law No. 119/2014 "On the Right to Information".

¹¹ Ibid.

¹² Ibid.

¹³ Ibid. The implementation of the provisions of Law No. 119/2014 'On the Right to Information' refers to the obligation of publishing the acts of the Municipal Council directly according to Law No. 139/2015 'On Local Self-Government' in Article 18. This article also stipulates that acts of the Municipal Council are published on the official website and displayed in public areas.

¹⁴ Ibid.

¹⁵ Ibid.



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1.3 FINDINGS FOR EACH MUNICIPALITY (TRANSPARENCY INDICATORS)

For each of the selected municipalities, all indicators were monitored in accordance with the methodology described above. The findings for each indicator are listed as follows:

MUNICIPALITY OF DURRËS

No	Indicator	Comments	Status
1	Publication of the Transparency Program on the municipality's official website	The Municipality of Durrës has fulfilled its obligation to publish the Transparency Program on its official website.	
2	Designation and publication of the information on the Notification and Public Consultation Coordinator	The Municipality of Durrës has not fulfill its obligation to publish the public consultation coordinator's information, as no such notice is available on the official website.	
3	Designation and publication of the information on the Coordinator for the Right to Information	The Municipality of Durrës has fulfilled its obligation to appoint and publish the information of the Coordinator for the Right to Information.	
4	Publication of the organizational structure of the municipality	The Municipality of Durrës has fulfilled its obligation to publish the organizational structure of the municipality on its official website.	
5	Publication of the municipality's annual budget.	The Municipality of Durrës has not fulfilled the obligation to publish the annual budget on its official website over the years.	
6	Posting notifications about public consultation sessions on the municipality's website or public notice board	The Municipality of Durrës has published notifications on the internet regarding the holding of public consultation sessions.	
7	Public consultation of the Municipality's annual budget	The Municipality of Durrës has consulted the citizens on the Municipality's annual budget. According to the observation of the website and the official response from the Municipality, notifications have been published concerning the consultative processes for the Municipality's annual budget.	
8	Public consultation on the local tax and fee package	The local tax and fee package for the period 2024-2025 was consulted with the public at the same time as the Municipality of Durrës' annual budget for 2025. Observations of the website and notice boards indicate that actions have been taken to comply with this obligation.	
9	Public consultation on decisions related to the alienation of municipal property	In reply to the information request on this issue, the municipality explained that no public consultations were held, as no procedures for the alienation of Durrës Municipality's properties were carried out during the period January 2025 to December 2025.	
10	Publication of the Mayor's Orders and Decisions	The Municipality of Durrës has fulfilled its obligation to publish the mayor's orders and decisions on its official website.	
11	Notification of the date and time of Municipal Council meetings on the website or public notice board	The Municipality of Durrës has posted preliminary announcements on the notice board about the Municipal Council meetings.	



12	Notification of the date and time of the Municipal Council committee meetings on the website or public notice board	The Municipality of Durrës has placed preliminary notices on the notice boards and published them on the official website related to the meetings of the Municipal Council committees.	
13	Publication of the minutes of the Municipal Council meetings	The Municipality of Durrës has fulfilled its obligation to publish the minutes of the Municipal Council meetings.	
14	Publication of the Municipal Council's decisions	The Municipality of Durrës has fulfilled its obligation to publish the Municipal Council's decisions on its official website	
15	Publishing notifications about the organization of public hearings by the Municipal Council on the website or public notice board	The Municipality of Durrës has posted notifications on the notice boards and published them on the official website about the public hearings organized by the Municipal Council.	
16	Have the budget implementation reports been published on the website or the public notice board?	The Municipality of Durrës has published reports on the monitoring of budget implementation.	
17	Fulfilment rate		87.5%

MUNICIPALITY OF TIRANA

No	Indicator	Comments	Status
1	Publication of the Transparency Program on the municipality's official website	The Municipality of Tirana has fulfilled the obligation to publish the Transparency Program on its official website.	
2	Designation and publication of the information on the Notification and Public Consultation Coordinator	The Municipality of Tirana has fulfilled the obligation to publish the data of the public consultation coordinator, as the official website includes the coordinator's email address and contact information.	
3	Designation and publication of the information on the Coordinator for the Right to Information	The Municipality of Tirana has fulfilled the obligation to appoint and publish the information of the Coordinator for the Right to Information.	
4	Publication of the organizational structure of the municipality	The Municipality of Tirana has fulfilled the obligation to publish the organizational structure of the municipality on its official website.	
5	Publication of the municipality's annual budget	The Municipality of Tirana has fulfilled the obligation to publish the annual budget on its official website over the years.	
6	Posting notifications about public consultation sessions on the municipality's website or public notice board	The Municipality of Tirana has published online notifications for the organization of public consultation sessions.	
7	Public consultation of the Municipality's annual budget	The Municipality of Tirana has consulted citizens on the annual municipal budget. According to the observation of the website and noticeboards, notifications have been published about the consultative processes for the Municipality's annual budget.	
8	Public consultation on the local tax and fee package	The package of local taxes and fees for the Municipality of Tirana has been subject to public consultation.	



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9	Public consultation on decisions related to the alienation of municipal property	There are no public consultation notifications regarding the alienation of property in the Municipality of Tirana.	
10	Publication of the Mayor's Orders and Decisions	The Municipality of Tirana has not fulfilled the obligation to publish the mayor's orders and decisions on its official website.	
11	Notification of the date and time of Municipal Council meetings on the website or public notice board	The Municipal Council has, for each of its meetings, published notifications on the official municipal website indicating the date and time of every meeting held.	
12	Notification of the date and time of the Municipal Council committee meetings on the website or public notice board	The date and time of the Municipal Council's permanent committee meetings are provided after the Council meeting notice, following the agenda.	
13	Publication of the minutes of the Municipal Council meetings	The Municipality of Tirana has not fulfilled the obligation to publish the minutes of the Municipal Council meetings. These meetings are available as videos on the Municipality's official Facebook page.	
14	Publication of the Municipal Council's decisions	The Municipality of Tirana has fulfilled the obligation to publish the Municipal Council's decisions on its official website.	
15	Posting notifications about public hearings organized by the Municipal Council on the municipality's website or public notice board.	The Municipality of Tirana has placed notifications on noticeboards and published them on its official website regarding the conduct of public hearings by the Municipal Council.	
16	Have the budget implementation reports been published on the website or the public notice board?	The Municipality of Tirana has published reports monitoring the implementation of the budget each year.	
17	Fulfilment rate		81.25%



MUNICIPALITY OF SHKODRA

No	Indicator	Comments	Status
1	Publication of the Transparency Program on the municipality's official website	The Municipality of Shkodra has fulfilled its obligation to publish the Transparency Program on its official website.	
2	Designation and publication of the information on the Notification and Public Consultation Coordinator	The Municipality of Shkodra has fulfilled its obligation to publish the information of the public consultation coordinator, as the email address and details of the coordinator are listed on the official website.	
3	Designation and publication of the information on the Coordinator for the Right to Information	The Municipality of Shkodra has fulfilled its obligation to appoint and publish the information of the Coordinator for the Right to Information.	
4	Publication of the organizational structure of the municipality	The Municipality of Shkodra has fulfilled its obligation to publish the organizational structure of the municipality on its official website.	
5	Publication of the municipality's annual budget	The Municipality of Shkodra has fulfilled its obligation to publish the annual budget over the years on its official website.	
6	Posting notifications about public consultation sessions on the municipality's website or public notice board	The Municipality of Shkodra has published online notices regarding the organization of public consultation sessions.	
7	Public consultation of the Municipality's annual budget	The Municipality of Shkodra has consulted the citizens on the Municipality's annual budget.	
8	Public consultation on the local tax and fee package	The Municipality of Shkodra has consulted the citizens on the local taxes and fees package.	
9	Public consultation on decisions related to the alienation of municipal property	The Municipality of Shkodra did not carry out any property alienations in 2025, therefore this indicator is considered fulfilled.	
10	Publication of the Mayor's Orders and Decisions	The Municipality of Shkodra has fulfilled its obligation to publish the mayor's orders and decisions on its official website	
11	Notification of the date and time of Municipal Council meetings on the website or public notice board	The Municipality of Shkodra has posted prior notifications on the noticeboard related to municipal council meetings.	
12	Notification of the date and time of the Municipal Council committee meetings on the website or public notice board	The Municipality of Shkodra has posted preliminary notifications on the noticeboards and its official website regarding the meetings of the municipal council committees.	
13	Publication of the minutes of the Municipal Council meetings	The Municipality of Shkodra has not fulfilled the obligation to publish the minutes of the Municipal Council meetings.	
14	Publication of the Municipal Council's decisions	The Municipality of Shkodra has fulfilled its obligation to publish the decisions of the Municipal Council on its official website.	
15	Publishing notifications about the organization of public hearings by the Municipal Council on the website or public notice board	The Municipality of Shkodra has posted on the notice boards and published on its official website announcements regarding the organization of public hearings by the municipal council.	



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16	Have the budget implementation reports been published on the website or the public notice board?	The Municipality of Shkodra has published reports on budget implementation.	
17	Fulfilment rate		100%

MUNICIPALITY OF SARANDA

No	Indicator	Comments	Status
1	Publication of the Transparency Program on the municipality's official website	The Municipality of Saranda has fulfilled its obligation to publish the Transparency Program on its official website.	
2	Designation and publication of the information on the Notification and Public Consultation Coordinator	The Municipality of Saranda has fulfilled its obligation to publish the information of the public consultation coordinator.	
3	Designation and publication of the information on the Coordinator for the Right to Information	The Municipality of Saranda has fulfilled its obligation to appoint and publish the information of the Coordinator for the Right to Information.	
4	Publication of the organizational structure of the municipality	The Municipality of Saranda has fulfilled its obligation to publish the organizational structure of the municipality on its official website.	
5	Publication of the municipality's annual budget	The Municipality of Saranda has fulfilled the obligation to publish the 2025 annual budget on its official website.	
6	Posting notifications about public consultation sessions on the municipality's website or public notice board	The Municipality of Saranda has published online notifications regarding the organization of public consultation sessions.	
7	Public consultation of the Municipality's annual budget	The Municipality of Saranda has consulted the citizens on the Municipality's annual budget. According to the observation of the website and noticeboards, notifications have been published about the consultative processes for the Municipality's annual budget.	
8	Public consultation on the local tax and fee package	The Municipality of Saranda has fulfilled this obligation.	
9	Public consultation on decisions related to the alienation of municipal property	The Municipality of Saranda did not carry out any property alienations in 2025, therefore this indicator is considered fulfilled.	
10	Publication of the Mayor's Orders and Decisions	The Municipality of Saranda has fulfilled its obligation to publish the mayor's orders and decisions on its official website.	
11	Notification of the date and time of Municipal Council meetings on the website or public notice board	The Municipality of Saranda has posted prior notifications on the noticeboard related to municipal council meetings.	



12	Notification of the date and time of the Municipal Council committee meetings on the website or public notice board	The Municipality of Saranda has posted preliminary notifications on the noticeboards and its official website regarding the meetings of the municipal council committees.	
13	Publication of the minutes of the Municipal Council meetings	The Municipality of Saranda has fulfilled its obligation to publish the minutes of the Municipal Council meetings.	
14	Publication of the Municipal Council's decisions	The Municipality of Saranda has fulfilled its obligation to publish the decisions of the Municipal Council on its official website.	
15	Publishing notifications about the organization of public hearings by the Municipal Council on the website or public notice board	The Municipality of Saranda has posted on the notice boards and published on its official website announcements regarding the organization of public hearings by the municipal council.	
16	Have the budget implementation reports been published on the website or the public notice board?	The Municipality of Saranda has published a monitoring report on the implementation of the 2024 budget.	
17	Fulfilment rate		100%

MUNICIPALITY OF LEZHA

No	Indicator	Comments	Status
1	Publication of the Transparency Program on the municipality's official website	The Municipality of Lezha has fulfilled its obligation to publish the Transparency Program on its official website.	
2	Designation and publication of the information on the Notification and Public Consultation Coordinator	The Municipality of Lezha has fulfilled its obligation to publish the information of the public consultation coordinator.	
3	Designation and publication of the information on the Coordinator for the Right to Information	The Municipality of Lezha has fulfilled its obligation to appoint and publish the information of the Coordinator for the Right to Information.	
4	Publication of the organizational structure of the municipality	The Municipality of Lezha has fulfilled its obligation to publish the organizational structure of the municipality on its official website.	
5	Publication of the municipality's annual budget	The Municipality of Lezha has fulfilled the obligation to publish the annual budget for 2025 on its official website.	
6	Posting notifications about public consultation sessions on the municipality's website or public notice board	The Municipality of Lezha has published online notifications regarding the organization of public consultation sessions.	
7	Public consultation of the Municipality's annual budget	The Municipality of Lezha has consulted the citizens on the Municipality's annual budget. According to the observation of the website and noticeboards, notifications have been published about the consultative processes for the Municipality's annual budget.	



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8	Public consultation on the local tax and fee package	The Municipality of Lezha has consulted citizens on the local taxes and fees package. Observations of the website and notice boards indicate that actions have been taken to comply with this obligation.	
9	Public consultation on decisions related to the alienation of municipal property	The Municipality of Lezha has consulted citizens regarding the decisions to transfer the municipal properties. Observations of the website and notice boards indicate that actions have been taken to comply with this obligation.	
10	Publication of the Mayor's Orders and Decisions	The Municipality of Lezha has not fulfilled the obligation to publish the Mayor's orders and decisions on its official website. The last one was published in April 2025.	
11	Notification of the date and time of Municipal Council meetings on the website or public notice board	The Municipality of Lezha has posted prior notifications on the noticeboard related to municipal council meetings.	
12	Notification of the date and time of the Municipal Council committee meetings on the website or public notice board	The Municipality of Lezha has posted preliminary notifications on the noticeboards and its official website regarding the meetings of the municipal council committees.	
13	Publication of the minutes of the Municipal Council meetings	The Municipality of Lezha fulfilled this obligation until September 2025.	
14	Publication of the Municipal Council's decisions	The Municipality of Lezha has fulfilled this obligation for all months of 2025.	
15	Publishing notifications about the organization of public hearings by the Municipal Council on the website or public notice board	The Municipality of Lezha has posted on the notice boards and published on its official website announcements regarding the organization of public hearings by the municipal council.	
16	Have the budget implementation reports been published on the website or the public notice board?	The Municipality of Lezha has fulfilled the obligation to publish the monitoring of the budget implementation.	
17	Fulfilment rate		87.5%



MUNICIPALITY OF KORÇA

No	Indicator	Comments	Status
1	Publication of the Transparency Program on the municipality's official website	The Municipality of Korça has fulfilled its obligation to publish the Transparency Program on its official website.	
2	Designation and publication of the information on the Notification and Public Consultation Coordinator	The Municipality of Korça has fulfilled its obligation to publish the information of the public consultation coordinator.	
3	Designation and publication of the information on the Coordinator for the Right to Information	The Municipality of Korça has fulfilled its obligation to appoint and publish the information of the Coordinator for the Right to Information.	
4	Publication of the organizational structure of the municipality	The Municipality of Korça has fulfilled its obligation to publish the organizational structure of the municipality on its official website.	
5	Publication of the municipality's annual budget	The Municipality of Korça has fulfilled the obligation to publish the annual budget on its official website over the years.	
6	Posting notifications about public consultation sessions on the municipality's website or public notice board	The Municipality of Korça has published online notifications regarding the organization of public consultation sessions.	
7	Public consultation of the Municipality's annual budget	The Municipality of Korça has consulted the citizens on the Municipality's annual budget. According to the observation of the website and noticeboards, notifications have been published about the consultative processes for the Municipality's annual budget.	
8	Public consultation on the local tax and fee package	The Municipality of Korça consulted citizens on the package of local taxes and fees during the consultation of the budget.	
9	Public consultation on decisions related to the alienation of municipal property	The Municipality of Korça has not conducted any property alienations, so this indicator is considered as fulfilled.	
10	Publication of the Mayor's Orders and Decisions	The Municipality of Korça has fulfilled this obligation. The Mayor's decisions have been published on the Municipality's website.	
11	Notification of the date and time of Municipal Council meetings on the website or public notice board	The Municipality of Korça has made preliminary announcements on its website regarding the scheduling of Municipal Council meetings.	
12	Notification of the date and time of the Municipal Council committee meetings on the website or public notice board	The Municipality of Korça has published on its official website prior announcements regarding the meetings of the Municipal Council's committees.	
13	Publication of the minutes of the Municipal Council meetings	The Municipality of Korça has fulfilled its obligation to publish the minutes of the Municipal Council meetings.	
14	Publication of the Municipal Council's decisions	The Municipality of Korça has fulfilled its obligation to publish the decisions of the Municipal Council on its official website.	
15	Publishing notifications about the organization of public hearings by the Municipal Council on the website or public notice board	The Municipality of Korça has posted on its official website announcements about the organization of public hearings by the Municipal Council.	



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16	Have the budget implementation reports been published on the website or the public notice board?	The Municipality of Korça has published reports on the monitoring of budget implementation.	
17	Fulfilment rate		100%

MUNICIPALITY OF FIER

No	Indicator	Comments	Status
1	Publication of the Transparency Program on the municipality's official website	The Municipality of Fier has fulfilled its obligation to publish the Transparency Program on its official website.	
2	Designation and publication of the information on the Notification and Public Consultation Coordinator	The Municipality of Fier has fulfilled its obligation to publish the information of the public consultation coordinator.	
3	Designation and publication of the information on the Coordinator for the Right to Information	The Municipality of Fier has fulfilled its obligation to appoint and publish the information of the Coordinator for the Right to Information.	
4	Publication of the organizational structure of the municipality	The Municipality of Fier has fulfilled its obligation to publish the organizational structure of the municipality on its official website.	
5	Publication of the municipality's annual budget	The Municipality of Fier has fulfilled the obligation to publish the annual budget on its official website over the years.	
6	Posting notifications about public consultation sessions on the municipality's website or public notice board	The Municipality of Fier has not published any online notifications regarding the organization of public consultation sessions.	
7	Public consultation of the Municipality's annual budget	From the observation of the website and the notice boards, the Municipality of Fier has conducted public consultations on the budget	
8	Public consultation on the local tax and fee package	Based on the review of the website and the noticeboards, the consultation on the package of local taxes and fees has been conducted.	
9	Public consultation on decisions related to the alienation of municipal property	The Municipality of Fier did not follow procedures for property alienation during 2025. Therefore, this indicator is considered fulfilled.	
10	Publication of the Mayor's Orders and Decisions	The Municipality of Fier has not fulfilled the obligation to publish the mayor's orders and decisions on its official website.	



11	Notification of the date and time of Municipal Council meetings on the website or public notice board	The Municipality of Fier has published preliminary notices on its website concerning the Municipal Council meeting announcements.	
12	Notification of the date and time of the Municipal Council committee meetings on the website or public notice board	The Municipality of Fier has published preliminary notices on its website concerning the meetings of the Municipal Council's committees.	
13	Publication of the minutes of the Municipal Council meetings	The Municipality of Fier has fulfilled its obligation to publish the minutes of the Municipal Council meetings.	
14	Publication of the Municipal Council's decisions	The Municipality of Fier has fulfilled its obligation to publish the decisions of the Municipal Council on its official website.	
15	Publishing notifications about the organization of public hearings by the Municipal Council on the website or public notice board	The Municipality of Fier has not posted on the notice boards and published on its official website announcements regarding the organization of public hearings by the municipal council.	
16	Have the budget implementation reports been published on the website or the public notice board?	The Municipality of Fier has published on its website the budget monitoring report for the first eight months of 2025.	
17	Fulfilment rate		81,25%

MUNICIPALITY OF KAVAJA

No	Indicator	Comments	Status
1	Publication of the Transparency Program on the municipality's official website	The Municipality of Kavaja has fulfilled its obligation to publish the Transparency Program on its official website.	
2	Designation and publication of the information on the Notification and Public Consultation Coordinator	The Municipality of Kavaja has not fulfilled its obligation to publish the information of the public consultation coordinator.	
3	Designation and publication of the information on the Coordinator for the Right to Information	The Municipality of Kavaja has fulfilled its obligation to appoint and publish the information of the Coordinator for the Right to Information.	
4	Publication of the organizational structure of the municipality	The Municipality of Kavaja has fulfilled its obligation to publish the organizational structure of the municipality on its official website.	
5	Publication of the municipality's annual budget	The Municipality of Kavaja has not fulfilled the obligation to publish the annual budget on its official website over the years.	
6	Posting notifications about public consultation sessions on the municipality's website or public notice board	The Municipality of Kavaja has published online notifications regarding the organization of public consultation sessions.	



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7	Public consultation of the Municipality's annual budget	According to the observation of the website and noticeboards, notifications have been published about the consultative processes for the Municipality's annual budget.	
8	Public consultation on the local tax and fee package	From the observation of the website and the notice boards, announcements have been published regarding the conduct of consultation processes for the local taxes and fees package.	
9	Public consultation on decisions related to the alienation of municipal property	From the observation of the website and the notice boards, announcements have been published regarding the conduct of consultation processes for the local taxes and fees package.	
10	Publication of the Mayor's Orders and Decisions	The Municipality of Kavaja has not fulfilled the obligation to publish the mayor's orders and decisions on its official website.	
11	Notification of the date and time of Municipal Council meetings on the website or public notice board	The Municipality of Kavaja has made preliminary announcements on its website regarding the scheduling of Municipal Council meetings.	
12	Notification of the date and time of the Municipal Council committee meetings on the website or public notice board	The Municipality of Kavaja has published preliminary notifications on its website concerning the meetings of the Municipal Council's committees.	
13	Publication of the minutes of the Municipal Council meetings	The Municipality of Kavaja has fulfilled its obligation to publish the minutes of the Municipal Council meetings.	
14	Publication of the Municipal Council's decisions	The Municipality of Kavaja has fulfilled its obligation to publish the decisions of the Municipal Council on its official website.	
15	Publishing notifications about the organization of public hearings by the Municipal Council on the website or public notice board	The Municipality of Kavaja has not posted notifications on the notice boards and published them on the official website about the public hearings organized by the Municipal Council.	
16	Have the budget implementation reports been published on the website or the public notice board?	The Municipality of Kavaja has published reports on the monitoring of budget implementation.	
17	Fulfilment rate		75%



MUNICIPALITY OF VLORA

No	Indicator	Comments	Status
1	Publication of the Transparency Program on the municipality's official website	The Municipality of Vlora has fulfilled its obligation to publish the Transparency Program on its official website.	
2	Designation and publication of the information on the Notification and Public Consultation Coordinator	The Municipality of Vlora has fulfilled its obligation to publish the information of the public consultation coordinator.	
3	Designation and publication of the information on the Coordinator for the Right to Information	The Municipality of Vlora has fulfilled its obligation to appoint and publish the information of the Coordinator for the Right to Information.	
4	Publication of the organizational structure of the municipality	The Municipality of Vlora has fulfilled its obligation to publish the organizational structure of the municipality on its official website.	
5	Publication of the municipality's annual budget	The Municipality of Vlora has fulfilled the obligation to publish the annual budget on its official website over the years.	
6	Posting notifications about public consultation sessions on the municipality's website or public notice board	The Municipality of Vlora has published online notifications regarding the organization of public consultation sessions.	
7	Public consultation of the Municipality's annual budget	The Municipality of Vlora has consulted citizens on the Municipality's annual budget. According to the observation of the website and noticeboards, notifications have been published about the consultative processes for the Municipality's annual budget.	
8	Public consultation on the local tax and fee package	The Municipality of Vlora has consulted citizens regarding the local taxes and fees package, as well as the municipal budget.	
9	Public consultation on decisions related to the alienation of municipal property	The Municipality of Vlora has consulted citizens on the decision regarding the alienation of properties.	
10	Publication of the Mayor's Orders and Decisions	The Municipality of Vlora has not fulfilled the obligation to publish the mayor's orders and decisions on its official website.	
11	Notification of the date and time of Municipal Council meetings on the website or public notice board	The Municipality of Vlora has published preliminary notices regarding the municipal council meetings.	
12	Notification of the date and time of the Municipal Council committee meetings on the website or public notice board	The Municipality of Vlora has placed preliminary notices on the notice boards and published them on the official website related to the meetings of the Municipal Council committees.	
13	Publication of the minutes of the Municipal Council meetings	The Municipality of Vlora has fulfilled its obligation to publish the minutes of the Municipal Council meetings.	
14	Publication of the Municipal Council's decisions	The Municipality of Vlora has fulfilled its obligation to publish the decisions of the Municipal Council on its official website.	
15	Publishing notifications about the organization of public hearings by the Municipal Council on the website or public notice board	The Municipality of Vlora has not posted any notifications on its official website concerning the Municipal Council's public hearings.	



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16	Have the budget implementation reports been published on the website or the public notice board?	The Municipality of Vlora has published the budget implementation monitoring report only for the period January – April 2025.	
17	Fulfilment rate		81,25%

MUNICIPALITYR OF ELBASAN

No	Indicator	Comments	Status
1	Publication of the Transparency Program on the municipality's official website	The Municipality of Elbasan has fulfilled its obligation to publish the Transparency Program on its official website.	
2	Designation and publication of the information on the Notification and Public Consultation Coordinator	The Municipality of Elbasan has fulfilled its obligation to publish the information of the public consultation coordinator.	
3	Designation and publication of the information on the Coordinator for the Right to Information	The Municipality of Elbasan has fulfilled its obligation to appoint and publish the information of the Coordinator for the Right to Information.	
4	Publication of the organizational structure of the municipality	The Municipality of Elbasan has fulfilled its obligation to publish the organizational structure of the municipality on its official website.	
5	Publication of the municipality's annual budget	The Municipality of Elbasan has not fulfilled the obligation to publish the 2025 annual budget on its official website.	
6	Posting notifications about organization of public consultation sessions on the municipality's website or public notice board	The Municipality of Elbasan has published online notifications regarding the organization of public consultation sessions.	
7	Public consultation of the Municipality's annual budget	According to the observation of the website and noticeboards, notifications have been published about the consultative processes for the Municipality's annual budget.	
8	Public consultation on the local tax and fee package	The Municipality of Elbasan has consulted with citizens on the local taxes and fees package. From the review of the website and the notice boards, this obligation appears to have been met.	
9	Public consultation on decisions related to the alienation of municipal property	The Municipality of Elbasan has not fulfilled this obligation. Upon reviewing the website and the noticeboards, no activities have been found to fulfill this obligation.	
10	Publication of the Mayor's Orders and Decisions	The Municipality of Elbasan has not fulfilled the obligation to publish the mayor's orders and decisions on its official website.	



11	Notification of the date and time of Municipal Council meetings on the website or public notice board	The Municipality of Elbasan has published preliminary notices on its official website concerning Municipal Council meeting announcements.	
12	Notification of the date and time of the Municipal Council committee meetings on the website or public notice board	The Municipality of Elbasan has posted preliminary notifications on its official website concerning the meetings of the Municipal Council's committees.	
13	Publication of the minutes of the Municipal Council meetings	The Municipality of Elbasan has fulfilled its obligation to publish the minutes of the Municipal Council meetings.	
14	Publication of the Municipal Council's decisions	The Municipality of Elbasan has fulfilled its obligation to publish the decisions of the Municipal Council on its official website.	
15	Publishing notifications about the organization of public hearings by the Municipal Council on the website or public notice board	The Municipality of Elbasan has posted on its official website announcements about the organization of public hearings by the Municipal Council.	
16	Have the budget implementation reports been published on the website or the public notice board?	The Municipality of Elbasan has published reports on the monitoring of budget implementation.	
17	Fulfilment rate		81,25%



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1.4 COMPARATIVE ANALYSIS

The table below summarizes the monitoring results for the ten municipalities that were monitored, ranked according to their performance in the transparency index. It is worth highlighting that among the municipalities of Shkodra, Lezha, Korça, Vlorë, Elbasan, Fier, Sarandë, Durrës, and Kavajë, which were also monitored last year, Shkodra and Vlorë have maintained the same level of transparency as the previous year, with Shkodra fulfilling 100% of the indicators and Vlorë fulfilling 13 out of 16. Meanwhile, the municipalities showing progress are Korça, Sarandë, Fier, Kavajë, and Elbasan, while Durrës and Lezha, which were among the top-ranked for transparency last year, have recorded a decline this year.

The top three municipalities in terms of transparency are Shkodra, Korça, and Sarandë. They are followed by Lezha and Durrës, with a transparency level of 87,5%, having met 14 out of 16 evaluated indicators. Next are Vlorë, Tirana, Fier, and Elbasan, each fulfilling 13 out of 16 indicators. Lastly, but showing a significant improvement compared to the previous year, is the Municipality of Kavajë.

In terms of the indicators, it is observed that almost all monitored municipalities have published their

Transparency Programs on their websites, without exception. Meanwhile, 8 of the 10 monitored municipalities have appointed and published the details of the Public Consultation Coordinator, whereas all municipalities have made the information of the Right to Information Coordinator available on their websites.

The municipalities show relatively strong performance in organizing public consultations on the Annual Budget and in publishing it on their websites. Specifically, 9 out of 10 monitored municipalities conducted public consultations during the budget drafting process, and 8 out of 10 published the final annual budget. At the same time, all monitored municipalities have carried out public consultations regarding the local taxes and fees package.

Regarding the transparency of the Municipal Council, all of the monitored municipalities announced the date and time of the Council meetings. Similarly, 8 out of 10 municipalities published the Minutes of the Municipal Council meetings, while all monitored municipalities published the Council's Decisions.

Transparency remains comparatively low with respect to the publication of the Mayor's Decisions and Orders. Only 4 of the 10 monitored municipalities have published the Mayor's orders or decisions, maintaining the same figures as the previous year.

No	Municipality	Transparency Index
1	Municipality of Shkodra	100%
2	Municipality of Korça	100%
3	Municipality of Sarandë	100%
4	Municipality of Lezha	87,5%
5	Municipality of Durrës	87,5%
6	Municipality of Vlorë	81,25%
7	Municipality of Tirana	81,25%
8	Municipality of Elbasan	81,25%
9	Municipality of Fier	81,25%
10	Municipality of Kavajë	75%



1.5 PUBLICATION AND UPDATING OF DATA ON PROJECT FUNDED BY LOCAL, NATIONAL AND INTERNATIONAL FUNDS

Since this is the first time this indicator has been measured in the report, the analysis is conducted qualitatively and individually for each municipality. This approach aims to provide a clear and accurate picture of each local unit's level of transparency regarding these projects, without creating a comparative ranking between municipalities, unlike the methodology used for other indicators. It allows for the identification of good practices, gaps, and local particularities, creating a reference base for future assessments and comparisons.

Prior to collecting and analyzing official responses from the municipalities, a preparatory phase was carried out. This included reviewing the legal and sub-legal framework on transparency and public information, conducting a preliminary analysis of the municipalities' official websites, and examining documents published online. An initial verification of publicly accessible information on these projects was also performed to compare it with the data later provided by the municipalities and to evaluate the consistency of the sources.

1.5.1 PREPARATORY PHASE

The preparatory phase of the research primarily involved reviewing the official websites of the municipalities. This review revealed that publicly available information on these projects is fragmented and not consistently structured across different municipalities. In most cases, the online data were limited to general announcements, occasional informational materials, or references to projects within broader strategic documents, without clear details regarding objectives, implementation status, budgets, or the actors involved. It was also observed

that the transparency sections on the websites of some municipalities are not updated regularly or lack information specifically dedicated to this category of projects, making it difficult for the public to track and verify the data.

The preliminary review further highlighted considerable differences in how municipalities approach and communicate transparency: some local units provide information reactively and in a dispersed way, while others make efforts to organize the information more systematically.

These findings emphasized the need to collect data directly from the municipalities through a standardized tool, in order to address the gaps identified during the research and establish a more reliable foundation for analyzing this indicator.

1.5.2 ANALYSIS OF FINDINGS

1. Municipality of Durrës

On the official website of the Municipality of Durrës, there is a section titled "EU Projects", which lists three projects specifically funded by the European Union:

- Approdi Plus
- Power Project: Final event "from ports to hubs, from hubs to network"
- Underwater Archaeology Discoveries in Durrës/ Approdi Project

The latest publications for these projects date back to 2021 and 2022, indicating that they have been completed and are no longer active. In the same section, the TERRAIN PROJECT is also included, for which the municipality provides more detailed information, including the project title, duration, objectives, and current status. The Municipality of Durrës did not respond to the information request submitted by Faktoje.al regarding this indicator.



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Based on the information available, the Municipality of Durrës provides only partial data about its projects on its official website. Most of the projects listed are completed and lack recent updates. The absence of a response to the information request, combined with the fact that only one project includes full details, reflects a limited level of transparency and updating for this indicator.

2. Municipality of Tirana

The Municipality of Tirana also has a dedicated section for EU-funded projects on its official website, similar to the Municipality of Durrës. This subsection is found under the “Your Voice” section on the homepage. Information about projects financed by the European Union is often published on donor websites (such as the EU Delegation/EEAS, EIB, euprojects.al) or in specific tender announcements, and is not always refreshed or updated in the municipality’s project profiles. For example, the “Support for Green Transport in the Capital” project, funded by the EU and Germany, is readily available on partner websites but not on the Municipality of Tirana’s site (https://www.eeas.europa.eu/delegations/albania/european-union-and-germany-support-green-transport-tirana-812-million-euro-investments_en?s=214&utm_) Other projects supported by EU instruments or programs (such as IPA, WBIF, etc.) are similarly reported only on donor or partner websites.

In conclusion, the Municipality of Tirana does not ensure full transparency for internationally funded projects, as the information is primarily found on donor and partner websites rather than on its own official site. Furthermore, despite requests, the municipality has not provided information regarding projects funded by local or national sources.

3. Municipality of Shkodra

The official website of the Municipality of Shkodra does not appear to have a clearly visible or regularly

updated “Projects” section, nor does it provide structured lists of projects funded by national or international sources. Detailed information on these projects is often found on donor websites (such as the EU Delegation, EU4Municipalities, euprojects.al) rather than directly on the municipality’s website.

In response to an information request, the Municipality of Shkodra provided details on its projects, organized into three categories: investments funded by the central government, investments funded by the municipality, and co-financed investments (see Annex 1 of this document for project details). However, despite making this information available to Fakteje.al, it is not presented in a structured or regularly updated manner on the municipality’s official website. This highlights the need to create and maintain a dedicated projects section, including projects funded by the European Union.

4. Municipality of Saranda

The official website of the Municipality of Saranda lacks a clearly visible and regularly updated “Projects” section, as well as a transparent list of projects funded by the European Union, unlike some other municipalities. The only exceptions are announcements for tenders and public calls, which are published under the Announcements sections of the website. The website of Municipality of Saranda includes calls for tenders and expert services for specific projects, such as:

- DIVE IN ART – a project focused on digital experiences and activities for art galleries and museums.
- “CLIMATE” projects – initiatives addressing environmental and socio-economic resilience to climate change, including technical service tenders.



While the Municipality of Saranda has participated in externally funded projects, including EU instruments (e.g., ReLOaD, wastewater management support, waste management systems) and regional projects with technical assistance:

- the information on these projects is neither organized nor presented in a dedicated “EU Projects” section on the municipality’s official website. This limits transparency and makes it difficult to track the projects’ status or outcomes.
- Official publications on the municipal website mainly focus on tender announcements, without providing a comprehensive list of foreign-funded projects.

Additionally, the Municipality of Saranda did not respond to the information request submitted by Faktoje staff regarding these projects.

5. Municipality of Korça

The official website of the Municipality of Korça does not contain a dedicated section where projects funded by international or foreign sources are clearly listed, including those financed by the European Union or other donors. Although there is a section titled “Partnerships – Projects,” it mainly includes decision-making documents rather than a structured list of projects supported by international donors or EU funding.

Preliminary research shows that the Municipality of Korça has been involved in several projects supported by international funding, EU instruments, or other partners, such as:

- Regional Art Colony in Korça – a cultural project supported by the Western Balkans Fund and co-financed by the European Union through IPA III (Instrument for Pre-Accession Assistance).
- Participation in grants under the EU4LMI program – through support from the EU and UNDP, the Municipality of Korça hosted a

ceremony awarding EU grants to 12 civil society organizations that also provide services to the citizens of Korça.

Although the municipality’s official website does not provide a clear, structured, or regularly updated section presenting implemented projects and their funding sources, the Municipality of Korça did respond in writing to Faktoje.al’s request for information on these projects. The response presented the information according to each administrative unit (details are included in Annex 2 of this document). However, the project list includes only the project title, status, and funding source in cases of internally or government-funded projects, without specific details regarding foreign donors

6. Municipality of Fier

The official website of the Municipality of Fier does not include a clearly visible or regularly updated section dedicated to funded projects. The sections currently available on the website (such as Draft Decisions and Public Calls for Project Proposals) mainly focus on Municipal Council draft decisions and announcements related to internal initiatives, such as calls for organizing cultural events, rather than presenting a clear list of projects or their implementation status.

In response to the information request submitted by Faktoje.al, the Municipality of Fier provided a list of five projects, two of which have been completed and three that are currently ongoing (the detailed list is included in Annex 3 of this document). However, the information provided does not include details about the donors or the investment amounts for each project.

In its response, the Municipality of Fier states that all projects are published on its official website. However, verification indicates that only one of these projects, “European Blue Economy Network for Sustainable Innovation (BLUNEW)”, has been published, and it appears in the “News” section of



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the website. (<https://bashkiafier.gov.al/bashkiafier-partnere-e-projektit-europian-blue-economy-network-for-sustainable-innovation-blunew/>)

7. Municipality of Kavaja

The official website of the Municipality of Kavaja has a dedicated section called “EU Corner”, in which there is a subsection “Ideas and Projects” and a structured presentation of projects with international funding or according to funding sources.

In this subsection there are details about the project: “Local natural cultural values for sustainable tourism” in the Municipality of Kavaja, funded by the Regional Program for Local Democracy in the Western Balkans 2 (ReLOaD2), financed by the European Union and implemented by UNDP.”

This is the only project listed which, although it appears clearly structured including:

- The Source of Funding
- The Overall objective
- The Target group affected
- The Implementation period

It still remains very old since its implementation period ended in 2022. Regarding further information from the Municipality of Kavaja related to details about projects under implementation, there is still no official response.

8. Municipality of Vlora

The Municipality of Vlora does not have a clear, structured, and updated section on its official website dedicated to projects with international or national funding, making it difficult for citizens to have a clear overview of the projects and their sources of financing. However, there are traces of projects with international support, identified through the websites of donor programs and implementation

partners such as EU4Tourism, CITY XCHANGE, IPA CBC programs and other international initiatives, which are not transparently published on the municipality’s website. This underlines the need for a dedicated “Projects” section, which would also include international projects and be regularly updated on the Municipality’s website.

The Municipality of Vlora has provided a list of 10 projects with foreign donors (Annex 4) for the period 2025–2026, while for projects with domestic funding it referred to the 2025 Budget link on the official website, where details about the municipality’s ongoing projects are also published. However, in order to guarantee full transparency and easier public access, this information should also be reflected in a dedicated and regularly updated section on the official website of the Municipality of Vlora.

9. Municipality of Elbasan

The Municipality of Elbasan has a section for projects on its official website, presenting a list of projects awarded by donors and external partners (organized by year and category).

In the section “Projects awarded by donors 2022–2024”, the project names and descriptions can be viewed (e.g., social-economic integration, career centers, youth promotion, integration of marginalized groups, tourism promotion, solar panel installation, etc.). This section is publicly accessible on the official website of the Municipality of Elbasan under the category “Projects” (<https://elbasani.gov.al/bashkia/projekte/>).

The section mainly covers projects funded by external donors and various co-financing, serving as a database of ongoing or completed projects, with the option to click for more details in the tables.

Conversely, the website does not have a separate section showing projects with domestic funding (from the municipal budget) in a structured format through a dedicated list, apart from references in Council decisions or budget documents.



10. Municipality of Lezha

On the official website of the Municipality of Lezha, there is a “Projects” section that includes a detailed list of projects funded by foreign donors. This approach provides full transparency and clear access for the public, making it easier for citizens and donors to track and assess the projects. The published project list corresponds with those provided in the official response of the Municipality of Lezha and

with preliminary research. Therefore, regarding internationally funded projects, the Municipality of Lezha is among the most transparent.

Even though the official website does not have a dedicated section for projects funded by local or national sources, the Municipality of Lezha has listed all these projects in its official response, noting that details are available on the website in the 2025 Annual Budget section and the PBA 2025–2027.

1.5.3 RECOMMENDATIONS/CONCLUSIONS

Municipality	Conclusion	Recommendation
Durrës	The Municipality of Durrës publishes partial and outdated project information and has not responded to information requests.	Regularly update the projects section.
Tirana	The Municipality of Tirana lacks direct transparency, as internationally funded projects are mostly published on donor websites.	Establish a dedicated section for funded projects and systematically display them on the official website.
Shkodra	The Municipality of Shkodra provides structured information only through official responses, not on its website.	Publish an updated section for projects in the website that reflects the data already available.
Saranda	The Municipality of Saranda does not have a clear and organized overview of projects and has not provided any official response to information requests.	Create a transparent section for projects and improve institutional communication with the public.
Korça	The Municipality of Korça does not clearly display foreign-funded projects online, despite participating in some international initiatives.	Structure and publish a complete list of projects, specifying donors and their status.
Fier	The Municipality of Fier has provided partial project information, lacking details on funding and full online coverage.	Publish online the project list with full data on donors, budgets, and status.
Kavaja	The Municipality of Kavaja has a structured section, but the information is limited and the projects are outdated.	Update the existing section with active projects and up-to-date funding information.
Vlora	The Municipality of Vlora has project lists, but they are not integrated into a clear and accessible section on the website.	Create a dedicated “Projects” section that compiles all local and international funding.
Elbasan	The Municipality of Elbasan shows good transparency for donor-funded projects, but not for those funded internally.	Expand the projects section to include investments from the municipal budget.
Lezha	The Municipality of Lezha provides high transparency for internationally funded projects and complete information for the public.	Further consolidate transparency by creating a dedicated section for projects funded by local sources.



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2. Monitoring of Promises

Faktoje's team selected four promises made during the electoral campaign for the May 2023 local elections for each municipality, along with promises related to the reconstruction process in municipalities affected by the 2019 earthquake. The following methodology was applied to monitor these promises:

METHODOLOGY

Promises regarding public services can be divided into two major groups:

- 1 Promises related to administrative acts concerning the reduction or removal of taxes and fees, the transformation of a public space into a pedestrian area, the opening of a social center, a cinema, etc.

The fulfillment of these promises is achieved through the approval of legal administrative acts such as the Decisions and Orders of the Mayor and the Decisions of the Municipal Council. Some of these promises also have financial effects, and for this reason, the budget should be analyzed to see whether funds have been allocated for the establishment of a new structure;

- 2 Promises mainly related to public infrastructure, which constitute the main duties and competencies of the municipalities, such as water supply and sewerage, roads and green spaces, schools and kindergartens, health centers, social centers, and other public buildings, etc. The fulfillment of these promises is closely linked to the municipalities' budgets.

In order to analyze and document the fulfillment of these promises, it is first necessary to check if they are included in the Municipality's budget,

specifically in the 'Capital Expenditures' or 'Maintenance Expenditures' sections. However, even if they are included in the budget, this does not necessarily mean that the promises will be kept, as municipalities almost always fail to meet their budget commitments. Thus, it is important to also verify whether the municipality has conducted or plans to conduct a public procurement process for the respective project. The procurement plan can be accessed on the Public Procurement Agency's website.

It is also important to note that the fulfillment of some of these promises may involve cooperation with or assistance from other institutions, such as line ministries. For example, the Ministry of Health for health centers, or AKUM for water supply systems or landfills. Therefore, it is crucial to review the budgets and procurement plans of these institutions to determine if they have included the project. As a result, the database is expected to also include a section called 'Other Involved Institution' in order to identify and monitor these institutions that may fully finance or co-finance the implementation of these projects together with the municipalities.

The indicators proposed to be measured, regarding Public Services, are:

- 1 Decisions and Orders of the Mayor;
- 2 Decisions of the Municipal Council;
- 3 The Budget;
- 4 The Procurement Plan;
- 5 The List of Awarded Contracts;
- 6 The Budget of Other Involved Institutions and their Procurement Plan.



To monitor the implementation of these commitments, the Faktoje Team carried out the following actions:

- 1 Analysis of municipal budgets;
- 2 Analysis of the Procurement Plan;
- 3 Submission of information requests to the municipalities;
- 4 Conducting field visits to observe the situation up close.

2.1 MONITORED PROMISES

The selected promises for each of the Municipalities involved in the project are listed below.

Municipality of Durrës

- ◆ Reconstruction of the DS5 apartment buildings in Neighborhood No. 5 on the same site.
- ◆ Construction of a public parking facility in the city center.
- ◆ Construction of the Urban Park in Spitalla
- ◆ Renovation of the "Sports Palace"

Municipality of Tirana

- ◆ Building three new schools in the Astir and Yzberisht areas.
- ◆ Ensuring 100% water supply coverage across Tirana.
- ◆ Free lunch program in Tirana's nine-year schools.
- ◆ Opening up all public spaces in the capital

Municipality of Shkodra

- ◆ Doubling of the Bahçallëk Bridge and expansion of the road up to the Bërdica Arch.
- ◆ Full reconstruction of the nine-year school "Ndre Mjeda."
- ◆ Construction of the maritime museum at the city entrance.
- ◆ Completing the Shirokë – Zogaj – Border road.

Municipality of Saranda

- ◆ Constructing a modern terminal for intercity buses at the entrance of Saranda.
- ◆ "Gjashtë" Street rehabilitation
- ◆ Building 4 public parking areas to ease tourist access and mobility in the city.
- ◆ Renovation of the city's internal roads

Municipality of Lezha

- ◆ Investments in rural lighting on Shëngjergj Island
- ◆ Provision of electricity in the village of Gjadër.
- ◆ Reimbursement of urban transport fares in Lezha.
- ◆ Reconstruction of Building 71 on 'Luigj Gurakuqi' Street in the 'Besëlidhja' district.

Municipality of Korça

- ◆ Construction of a ski resort in one of Korça's most scenic mountainous areas.
- ◆ Construction of Korça Airport.
- ◆ Investments on the road leading to the Melçan Tekke.
- ◆ Korça gas supply project.

Municipality of Fier

- ◆ Construction of a modern wholesale market for agricultural products.
- ◆ Gjanica River rehabilitation and construction of a riverside promenade.
- ◆ Rehabilitation of Libofsha center
- ◆ Renovation of roads and drainage canals in the Levan administrative unit.

Municipality of Kavaja

- ◆ Provision of monthly bonuses amounting to 50,000 ALL for every newborn in Kavaja during their first year of life.
- ◆ Final resolution of the water issue by providing 24-hour drinking water supply to the villages of Rakull and Karpen



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- ◆ "Construction of the Coastal Road"
- ◆ Cleanup of Kavaja city

Municipality of Vlora

- ◆ Construction of a central bus terminal in Vlora.
- ◆ Establishment of daily care centers for the elderly in each urban zone, along with a municipal social canteen for vulnerable groups.
- ◆ Final solution for the supply of drinking water.
- ◆ City cleaning and waste management solutions.

Municipality of Elbasan

- ◆ Improvement of the initial segment of the existing road leading to the village of Funar.
- ◆ Cleaning of the Gurra stream.
- ◆ Reconstruction of the 9-Year 'Jonuz Çarçiu' School in the village of Tregan and the renovation of the 'Naim Frashëri' school in the city of Elbasan
- ◆ Establishment of agricultural collection points in Shushica, Bradashesh, and Gjergjan.

LARGE-SCALE PROJECTS

Large-scale projects refer to those that require substantial funding beyond the capacity of a municipal budget and therefore necessarily involve the participation and financial support of the Central Government. These include highways and national

roads, ports, airports and terminals, hospitals, theaters, stadiums, and others.

These projects, even though they may be promised by mayors, are in fact beyond the competencies of the Municipality. However, a mayor's promise may also involve lobbying with the Government or relevant Ministries for the funding of these projects. Therefore, monitoring the fulfillment of these promises must be based on the budget and procurement plan of the central institutions, not the municipality.

The indicators proposed to be measured for large-scale Projects are:

- ◆ The budget of central institutions depending on the sector, such as: Ministry of Health for hospitals, Albanian Football Federation/Ministry of Education and Sports for stadiums, Albanian Development Fund (FSHZH) or Albanian Road Authority (ARRSH) for roads, etc.

To monitor the implementation of these commitments, the Fakteje Team carried out the following actions:

- ◆ Analysis of municipal budgets;
- ◆ Analysis of procurement plans;
- ◆ Submission of information requests to the municipalities;
- ◆ Conducting field visits to observe the situation up close.



2.2 FINDINGS FOR EACH MUNICIPALITY (PROMISES)

MUNICIPALITY OF DURRËS

Promise	Comments	Status
Reconstruction of the DS5 apartment buildings in Neighborhood No. 5 on the same site.	In this area, only one building has been completed, which, according to the Municipality, houses 29 families, while the reconstruction of the remaining 8 buildings has not yet begun.	Promise not fulfilled
Construction of a public parking facility in the city center.	The public parking building in the center of Durrës city has been officially opened, although past the scheduled deadlines.	Promise fulfilled
Construction of the Urban Park in Spitalla	Even though construction works have advanced considerably, the Urban Park is still unfinished, despite 12 months having passed since the start of implementation.	Promise partially fulfilled
Renovation of the "Sports Palace"	The "Ramazan Njala" Sports Palace reconstruction has not yet begun.	Promise not fulfilled

MUNICIPALITY OF LEZHA

Promise	Comments	Status
Investments in rural lighting on Shëngjergj Island	The public lighting project on Shëngjin Island is planned and funded, but until the actual works are implemented, residents still lack street lighting.	Promise fulfilled
Provision of electricity in the village of Gjadër.	On-site meetings with residents indicate that they continue to experience serious electricity problems, whereas the Municipality, in its response, says that this issue falls outside its responsibilities.	Promise not fulfilled
Reimbursement of urban transport tickets in Lezha.	The Municipality states that it is a partner in the international SMART LAND project, through which two trainings were conducted to assess the state of public transport. Nevertheless, so far, no concrete plan or deadline for establishing an urban service has been approved.	Promise partially fulfilled
Reconstruction of Building 71 on 'Luigj Gurakuqi' Street in the 'Besëlidhja' district.	The Municipality has allocated the reconstruction funds for 2025, but the works have not yet started, as it is waiting for the Council of Ministers' decision to designate it as the implementing authority for the reconstruction.	Promise fulfilled

MUNICIPALITY OF SHKODRA

Promise	Comments	Status
Doubling of the Bahçallëk Bridge and expansion of the road up to the Bërdica Arch.	On-site inspections indicated that work is progressing across three segments in parallel. So far, 4 out of the 5 planned piers have been completed, and the road from the Bërdicë Arch is expected to be finished early next year.	Promise partially fulfilled
Full reconstruction of the "Ndre Mjeda" 9-year school	On-site observation showed that the students of the 9-year school "Ndre Mjeda" started the school year in a fully reconstructed building.	Promise fulfilled
Construction of the maritime museum at the city entrance.	During the field visit, the Faktoje team observed dozens of workers giving shape to the first phase of the 'Maritime Museum'.	Promise partially fulfilled
Completing the Shirokë – Zogaj – Border road.	According to the most recent checks, the bypass section through Zogaj village has had the route opened, while work on the road's base and final layers are still in progress.	Promise partially fulfilled



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MUNICIPALITY OF SARANDA

Promise	Comments	Status
Constructing a modern terminal for intercity buses at the entrance of Saranda.	Even though the works were scheduled to be completed within 14 months from the start, after 22 months the terminal is still unfinished and evidently requires further construction.	Promise not fulfilled
"Gjashtë" Street rehabilitation	The works on this street were scheduled to start by October at the latest, but they have not yet begun. The promise to start works on "Gjashtë" Street in Saranda remains unfulfilled	Promise not fulfilled
Building 4 public parking areas to ease tourist access and mobility in the city.	On-site verifications, two years after the promise, show that parking in Saranda is still practically impossible.	Promise not fulfilled
Renovation of the city's internal roads	Although some internal streets in Saranda are paved and organized, the commitment that no street would remain unfinished during the tourist season in Sarandë and Ksamil is considered not fulfilled.	Promise not fulfilled

MUNICIPALITY OF TIRANA

Promise	Comments	Status
Building three new schools in the Astir and Yzberisht areas.	The construction of the three schools in the Yzberisht and Astir areas of Tirana has not been completed yet, based on on-site verification.	Promise not fulfilled
Ensuring 100% water supply coverage across Tirana.	Tirana still struggles with a lack of drinking water in certain areas, especially in Units 1 and 2, primarily during the summer months. Despite investments in upgrading the distribution network and the Bovilla plant, the city continues to experience irregular access to drinking water.	Promise not fulfilled
Free lunch program in Tirana's nine-year schools.	According to the official response from Tirana Municipality, "The 'School Meals' initiative is currently under discussion with the Ministry of Education and Sports," without indicating when it will be implemented.	Promise not fulfilled
Opening up all public spaces in the capital	On-site observations in the capital show that some public spaces are still occupied by private entities	Promise partially fulfilled

MUNICIPALITY OF KORÇA

Promise	Comments	Status
Construction of a ski resort in one of Korça's most scenic mountainous areas.	The promise has moved from one phase to another without any concrete steps. At the same time, Municipality of Korça, in its official response, stated that it has no information regarding this project.	Promise not fulfilled
Construction of Korça Airport.	Even though Municipality of Korça considers the project physically completed, a comparison with 3D footage shows that the reality is still far from the campaign's vision.	Promise partially fulfilled
Investments on the road leading to the Melçan Tekke.	Faktoje conducted an on-site verification of the investment in this segment. The road was finished, paved, and operational, linking the village of Melçan with the "Baba Abdulla" Tekke.	Promise fulfilled
Korça gas supply project.	The official response from Municipality of Korça indicates that the project is still in the pre-feasibility phase.	Promise not fulfilled



MUNICIPALITY OF FIER

Promise	Comments	Status
Construction of a modern wholesale market for agricultural products.	Based on the lack of works, official statements, and the situation verified on-site, we consider this promise unfulfilled.	Promise not fulfilled
Gjanica River rehabilitation and construction of a riverside promenade.	Given that the works are still in progress and the project is expected to be completed in approximately eight months, the promise to continue the Gjanica River works is classified as partially fulfilled.	Promise partially fulfilled
Rehabilitation of Libofsha center	On-site verifications indicate that construction vehicles are still present in the area and some spaces remain unfinished, showing that the work is not yet fully completed.	Promise partially fulfilled
Renovation of roads and drainage canals in the Levan administrative unit.	By comparing official data with the actual situation on-site, "Faktoje" finds that the promise to complete the rehabilitation of roads and the cleaning of drainage channels in the Levan administrative unit remains partially fulfilled.	Promise partially fulfilled

MUNICIPALITY OF KAVAJA

Promise	Comments	Status
Provision of monthly bonuses amounting to 50,000 ALL for every newborn in Kavaja during their first year of life.	Municipality of Kavaja has yet to distribute the monthly 5,000-lek bonus for newborns, stating in its response that it lacks information since the fund is provided by the Ministry.	Promise not fulfilled
Final resolution of the water issue by providing 24-hour drinking water supply to the villages of Rrakull and Karpen	The residents of the villages of Rrakull and Karpen in Kavaja do not have access to 24-hour water supply. The Durrës Water Supply Company has still not provided a response to the information request submitted by Faktoje staff.	Promise not fulfilled
"Construction of the Coastal Road"	According to the Municipality's reply, work on this road has not yet begun, and the Municipality is consulting with the government about its construction.	Promise not fulfilled
Cleanup of Kavaja city	On-site verification shows that the bins are regularly emptied, but the surrounding areas often remain neglected.	Promise partially fulfilled



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MUNICIPALITY OF VLORA

Promise	Comments	Status
Construction of a central bus terminal in Vlorë.	Based on Faktoje.al's field verification, the intercity bus terminal has not yet begun construction. The Municipality says that they are still in preliminary discussions to secure the funds, but without giving a timeframe for when the project could be drafted.	Promise not fulfilled
Establishment of daily care centers for the elderly in each urban zone, along with a municipal social canteen for vulnerable groups.	The Municipality of Vlorë states that, based on the Social Plan 2024–2027, it has applied for and secured the project to establish a new center for the elderly, but without specifying when this center will become operational.	Promise not fulfilled
Final solution for the supply of drinking water.	From the on-site verification by Faktoje.al it results that Vlorë continues to face problems with the normal supply of drinking water. There is still no response from the Municipality regarding this issue.	Promise not fulfilled
City cleaning and waste management solutions.	Faktoje.al observed the waste site up close and it was found that the urban waste collected in Vlorë and Oriku continues to be dumped in this landfill even after the statement of former Mayor Dredha that this disposal site was no longer being used.	Promise not fulfilled

MUNICIPALITY OF ELBASAN

Promise	Comments	Status
Improvement of the initial segment of the existing road leading to the village of Funar.	From the on-site verification in October 2025, Faktoje.al observed that the Funar road had been paved in some segments, while in other parts it had still not been worked on.	Promise not fulfilled
Cleaning of the Gurra stream.	According to the response from the Elbasan Municipality, there was still no rehabilitation project for Gurra e Shushica in 2024.	Promise not fulfilled
Reconstruction of the 9-Year 'Jonuz Çarçiu' School in the village of Tregan and the renovation of the 'Naim Frashëri' school in the city of Elbasan	Municipality of Elbasan opened the new "Jonuz Çarçiu" school in September 2025. At the same time, in its response regarding the "Naim Frashëri" school, it confirms that this school is in the procurement process, which was also verified by the Faktoje.al team using data from Open Data.	Promise partially fulfilled
Establishment of agricultural collection points in Shushica, Bradashesh, and Gjergjan.	In Shushica, Bradashesh, and Gjergjan, no collection points for agricultural products existed. On-site verification shows that these villages still do not have any collection points.	Promise not fulfilled



Conclusions

The analysis of electoral promises in several of the country's major municipalities presents a problematic picture regarding the fulfillment of public commitments. In most cases, the promises have either remained unfulfilled or have been only partially implemented, highlighting a significant gap between electoral rhetoric and actual execution on the ground. Out of the 40 promises analyzed:

- Only 3 out of 40 promises have been fully realized, indicating a very low level of fulfillment.
- 13 promises fall into a grey area, where work has either begun or is planned, but no final results are available.
- 24 promises, the vast majority, remain completely unfulfilled, with no work, deadlines, or concrete implementation.

In general, fully fulfilled promises make up a very small percentage of the total. They are mostly found

in limited infrastructure projects, where interventions are easier to implement and verify by the public. Meanwhile, the majority of commitments have either been delayed over time or never progressed beyond statements.

One area with a relatively higher level of fulfillment is road infrastructure. In some municipalities, local roads or connecting segments have been built or are nearing completion. However, even in this sector, many projects remain unfinished, categorized as "partially fulfilled." This indicates that even where concrete work has been done, the promised timelines and standards are often not respected.

In education, the situation is somewhat more balanced. There are cases where schools have been reconstructed and put into operation, but these remain exceptions. In large municipalities, such as Tirana, significant promises for building new schools have still not been met, directly contributing to the overcrowding of the urban education system.

Field	Level of Promise Fulfillment
Road Infrastructure	Moderate
Education	Moderate
Reconstruction	Poor
Public transport	Very Poor
Water Supply	Very Poor
Environment & Sanitation	Poor
Social Policy	Very Poor



3. Social Fund

MONITORING REPORT ON THE IMPLEMENTATION OF THE SOCIAL FUND IN 61 MUNICIPALITIES OF ALBANIA (2023–2025)

This chapter presents the results of a three-year monitoring (2023–2025) on the implementation of the Social Fund in 61 municipalities of the Republic of Albania, focusing on the planning, financing, execution, and reporting of social services for vulnerable groups. Unlike previous reports, this year's analysis particularly highlights institutional transparency, the consistency of data between responsible institutions, and the actual sustainability of services beyond the funding period provided by the Social Fund.

The Social Fund serves as a key instrument of public policy in the area of social protection, aiming to support municipalities in delivering social care services to various groups in need, including the elderly, persons with disabilities, children, vulnerable families, and individuals in specific risk situations. Through this mechanism, local government units have the opportunity to strengthen social service infrastructure and address concrete needs of local communities.

However, data collected during this monitoring process indicate that, despite progress in expanding service coverage and increasing the number of beneficiary municipalities, significant challenges persist regarding data reporting, transparency in fund usage, alignment of information between central and local institutions, and medium-term planning to ensure the financial sustainability of services.

The report is based on official data provided by municipalities, the Ministry of Health and Social Protection (MSHMS), the State Social Service

(SHSSH), and the Ministry of Finance, as well as comparative analyses of reporting practices for the 2023–2025 period. This approach seeks to identify not only the levels of funding and service coverage, but also the quality of governance of the Social Fund, the level of transparency, and the effectiveness of monitoring mechanisms.

The main goal of this report is to contribute to improving policymaking in social protection by providing an evidence-based overview of the Social Fund's functioning and offering concrete recommendations to enhance transparency, strengthen institutional coordination, and ensure the sustainability of social services at the local level.

MONITORING METHODOLOGY

This report is based on a structured process of monitoring and analysis, designed to provide a clear, evidence-based overview of how the Social Fund was planned, financed, and implemented in 61 municipalities of Albania during the 2023–2025 period. The methodological approach combined quantitative data collection with qualitative analysis, aiming to identify trends, challenges, and institutional practices that directly influence the delivery of social services.

Data were collected through official information requests sent to municipalities, the Ministry of Health and Social Protection (MSHMS), the State Social Service (SHSSH), and the Ministry of Finance (MF). The requested information included funding allocations for the Social Fund for 2023, 2024, and 2025, the number and types of services offered, the status of Local Social Plans, medium-term budget planning to ensure service continuity, and the categories of beneficiaries.



The data collection process was complemented by a comparative analysis of responses from various institutions, with the aim of verifying the consistency of information and identifying discrepancies in financial and programmatic reporting. In some instances, the absence of responses or incomplete information from certain institutions limited the possibility of conducting a comprehensive and harmonized analysis, reflecting one of the main issues highlighted in this report: the lack of a unified reporting and transparency system.

The analysis focused on several key areas: the geographical coverage of the Social Fund, trends in the number of beneficiary municipalities and services provided, the sustainability of services after the end of funding, as well as the thematic priorities of social interventions, including support for the elderly, persons with disabilities, children and families in need, and victims of violence.

Particular attention was also given to the level of public transparency and the way institutions report on fund usage and achieved results. Comparing data between the Ministry of Health and Social Protection (MSHMS), the State Social Service (SHSSH), and the municipalities revealed recurring inconsistencies, which not only make it more difficult to monitor the effectiveness of the Social Fund but also limit the ability to accurately assess the real impact of social services.

Despite these constraints, the adopted methodology enabled the identification of structural challenges, key trends, and gaps in the planning and implementation of social policies at the local level. The main objective of this monitoring process was not only to document the current situation but also to provide a solid analytical basis for improving policymaking, enhancing institutional coordination, and increasing accountability in the use of the Social Fund.

KEY FINDINGS, IMPLICATIONS, AND RECOMMENDATIONS FOR IMPROVEMENT

The analysis of data collected for 2023–2025 indicates that the Social Fund has played a significant role in expanding the reach of social services and increasing the number of beneficiary municipalities. In many areas, this mechanism has enabled the establishment of new services and provided support to vulnerable groups who previously had limited access to social care. Nevertheless, the operation of the Social Fund continues to face deep structural, institutional, and operational challenges, which directly affect the transparency, sustainability, and effectiveness of social interventions.

A major challenge remains the lack of public transparency regarding fund utilization. Neither central institutions nor municipalities regularly publish detailed reports on funding allocations, services provided, and outcomes achieved. While the State Social Service claims to conduct continuous monitoring of funded services, these reports are not publicly accessible. Consequently, opportunities for independent evaluation, citizen oversight, and institutional accountability remain limited.

Another persistent issue is the inconsistencies in data reported by different institutions. Comparisons of information provided by municipalities, the Ministry of Health and Social Protection, and the State Social Service reveal discrepancies in financial figures, the number of services, and project statuses. This reflects the absence of a unified reporting system and undermines the reliability of official data. Lack of inter-institutional coordination complicates effective monitoring of the Social Fund and limits the ability to accurately assess the real impact of social interventions on communities.

The process of data collection and processing remains fragmented. Institutions use different reporting formats, and information is often provided partially or in an unstructured manner. In some



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cases, municipalities did not respond to requests for information, significantly restricting the ability to create a complete and accurate national-level overview. This fragmentation of data makes comparative analysis difficult and reduces the overall quality of the monitoring process.

A significant finding relates to the financial sustainability of social services. Although an increase in declarations by municipalities regarding budget forecasts in medium-term plans is observed for 2025, in most cases concrete amounts and clear financial commitments are missing. This indicates that planning for service continuity remains largely declarative and uncertain, increasing the risk of service interruptions once funding from the Social Fund ends. High dependency on central funds limits the financial autonomy of municipalities and weakens the long-term sustainability of social interventions.

In this context, strengthening budgetary planning at the local level becomes essential. Municipalities should move toward product-level budgeting for social services, clearly identifying projects financed by the Social Fund and allocating specific funds from their own budgets to ensure the continuity of services. This approach would allow for greater transparency, traceability of expenditures, and genuine financial commitment from local government units.

Analysis of the types of services shows a strong focus on services for the elderly, particularly in 2025. Meanwhile, other vulnerable categories, such as individuals with substance dependencies, trafficking victims, the LGBTI community, homeless persons, or other marginalized groups, are rarely mentioned or are not included at all in most municipalities. This suggests unequal coverage of social needs and a lack of a comprehensive approach in service planning.

An additional issue concerns the weak link between Local Social Plans and applications for the Social Fund. Although most municipalities have approved plans, the planning process often does not reflect a detailed analysis of the community's real needs and is not accompanied by clear, measurable, and

monitorable priorities. As a result, applications for the Social Fund do not always rely on a strategic approach guided by the actual needs of the population.

In certain cases, discrepancies have been identified between municipal declarations and the data provided by central institutions regarding applications and benefits from the Social Fund for 2025. These inconsistencies increase the risk of public misinformation and undermine confidence in the management of public funds.

Overall, the findings indicate that, while the Social Fund has delivered tangible benefits to communities, its operation continues to be affected by a lack of transparency, limited institutional coordination, inconsistent reporting standards, and insufficient sustainable planning. These issues constrain the long-term impact of social interventions and call for structured measures at both the policymaking and implementation levels.

In this context, improving the governance of the Social Fund requires a more coordinated, results-focused approach. Financial and programmatic reporting should be standardized, detailed, and publicly accessible, including clear information on funding amounts, services provided, and results achieved. Regular publication of annual reports and the establishment of an open database would greatly enhance transparency and accountability.

Equally important is strengthening inter-institutional coordination to prevent data inconsistencies and ensure a shared, reliable view of the Social Fund's performance. Aligning reporting methodologies and clarifying how figures are calculated would support public trust and improve the quality of monitoring.

At the local level, beyond adopting product-level budgeting, there is a need for stronger efforts to integrate social services into medium-term budget planning. Financial projections should include specific amounts and real co-financing commitments, ensuring that services are not solely reliant on the annual cycles of the Social Fund. This



would enhance the sustainability of interventions and secure continuity for beneficiaries.

Moreover, service planning should be more clearly grounded in an analysis of the community's actual needs, encompassing a wider range of vulnerable groups. A more inclusive approach would help address existing gaps in coverage and ensure equal access to social services.

If the Social Fund intends to evolve into a sustainable and strategic instrument for social development, rather than just a short-term financial mechanism, investment in transparency, coordination, planning, and accountability must be prioritized alongside financial resources.

FINANCING ANALYSIS AND TRENDS 2023–2025

The review of Social Fund financing for 2023–2025 indicates a gradual increase in both the total allocated funds and the number of beneficiary municipalities. According to data provided by the Ministry of Health and Social Protection, in 2023 the Social Fund supported 33 municipalities with a total of approximately 88.4 million Lek (ALL). In 2024, this number was increased to 45 municipalities, with a total fund of around 131.8 million Lek (ALL), and in 2025, 53 municipalities received financing totaling roughly 150.9 million Lek (ALL).

This growth demonstrates a stronger government commitment to supporting social services at the local level. However, the increase in funding has not always been matched by proportional improvements in transparency and reporting consistency. Comparisons of data between the Ministry of Health and Social Protection, the State Social Service, and municipalities reveal repeated discrepancies in reported figures, particularly for 2023 and 2024, raising concerns about the reliability of financial reporting.

Another notable trend concerns the number of services provided. In 2023, 34 services were financed; in 2024, 46 services; and in 2025, 57 services. Although the total number of services has grown, the number of new services decreased in 2025 compared to previous years. This indicates a shift in funding focus toward supporting existing services rather than creating new ones.

Geographically, the Social Fund has gradually expanded its coverage to more municipalities. However, not all municipalities receive continuous financing, and some experience interrupted funding cycles. This creates inequalities in access to social services and risks leaving some communities without stable support.

A further challenge is the lack of detailed information on funding amounts by municipality for 2025. Unlike previous years, when figures were available for each municipality, the Ministry of Health and Social Protection reported only aggregated totals. The State Social Service also provided partial information, mainly focusing on new services. This has made a full comparative analysis of municipal-level financing impossible and has significantly limited transparency.

Regarding financial sustainability, although some municipalities report having included funds in their medium-term budgets to continue services, only a few provided concrete figures. The Ministry of Finance confirms that most municipalities still do not apply product-level budgeting, making it difficult to identify specific funds allocated to Social Fund services within local budgets.

The trend analysis further indicates a thematic emphasis on services for the elderly, particularly in 2025.

At the same time, services for other vulnerable groups, such as trafficking victims, people with substance dependencies, and the LGBTI community, remain limited or completely absent in most municipalities. This suggests that funding is not consistently balanced across the broader spectrum of social needs.



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In summary, data for 2023–2025 show a growth in public investment in the Social Fund and an expansion in the territorial coverage of services. Nevertheless, the lack of transparency, reporting inconsistencies, partial information for 2025, and uncertainty regarding the financial sustainability of services remain significant challenges. Without addressing these issues, the increase in funds may not translate into sustainable and measurable impacts for the most vulnerable groups in society.

The graph below illustrates the total value of the Social Fund for 2023–2025.

Looking at the number of beneficiary municipalities and the services provided (both new and ongoing), the following is observed:

- In 2023, 33 municipalities received financial support for 34 services (12 new and 22 ongoing);
- In 2024, 45 municipalities received financial support for 46 services (15 new and 31 ongoing);
- In 2025, 53 municipalities received financial support for 57 services (11 new and 46 ongoing);

ANALYSIS OF THE SOCIAL FUND'S COVERAGE AND YEARS OF IMPLEMENTATION

In addition to the increase in the total value of funding, the analysis of the Social Fund for the period 2023–2025 also indicates a significant expansion in the territorial coverage of the funding scheme at the local level. The number of beneficiary municipalities increased from 33 in 2023 to 45 in 2024 and to 53 in 2025, reflecting a progressively wider territorial coverage of the country with social services financed by the Social Fund.

However, the analysis of the stages of service implementation shows that municipalities are at different levels of benefit from the financing scheme. For 2025, 11 municipalities are in the first year of financial support, while the others are in the second, third, fourth, fifth, or sixth year of service implementation.

The municipalities in the first year of benefit are: Shijak, Krujë, Pustec, Divjakë, Kuçovë, Përmet,

FIGURE 1 – TOTAL VALUE FINANCED BY THE SOCIAL FUND FOR THE YEARS 2023–2025 (MLN ALL)

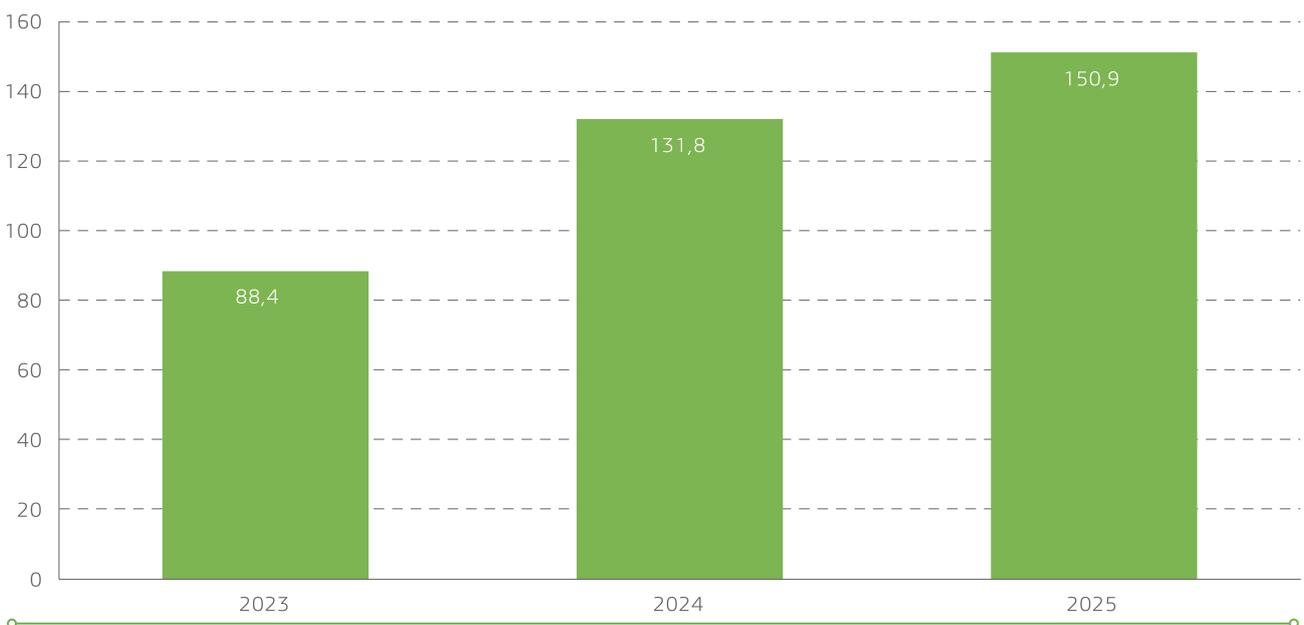
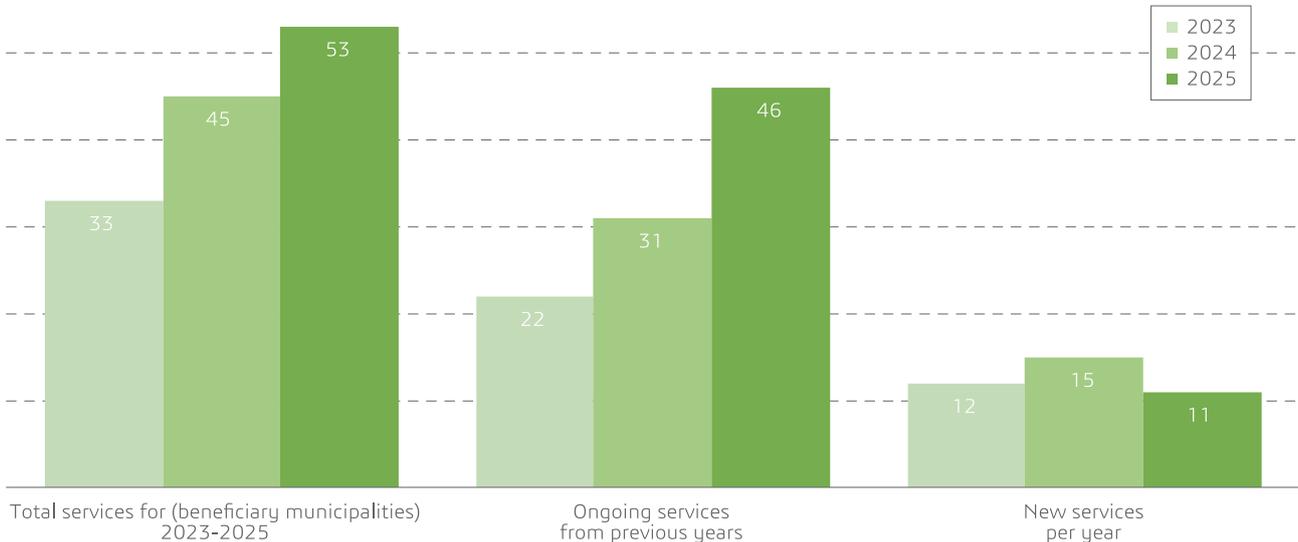




FIGURE 2 – TOTAL SERVICES 2023–2025 (BENEFICIARY MUNICIPALITIES)



Finiq, Vorë, Vlorë (second service), Durrës (second service), and Elbasan (second service). These municipalities have recently started providing social services financed by the Social Fund, which requires increased attention in terms of monitoring and the quality of implementation.

A larger group of municipalities are in the second and third year of benefit, including municipalities such as Dimal, Mat, Vau i Dejës, Memaliaj, Dropull, Fushë-Arrëz, Dibër, Libohovë, Has, Kurbin, Këlcyrë, Patos, Gjirokastër, Lushnjë, and Tirana. These municipalities have moved beyond the initial implementation phase and are in a stage of consolidating social services.

Meanwhile, municipalities such as Shkodra, Delvina, Saranda, Tepelena, Devoll, Malësi e Madhe, Kolonja and Roskovec are in the fourth year of benefit, while other municipalities such as Rogozhina, Elbasan, Vlora, Korça, Kukës, Berat, Belsh and Prrenjas are in the fifth year. Only three municipalities, Durrës, Librazhd and Lezhë, are in the sixth year of benefiting from the Social Fund.

This distribution indicates that a significant share of municipalities is still in relatively early stages of implementation, while only a limited number have longer-term experience in delivering services financed by the Social Fund. This situation underlines the need for differentiated monitoring depending on the stage of implementation, as well as for specific policies that ensure services are not discontinued after the funding period ends.

DISCREPANCIES AND GAPS IN REPORTING SOCIAL FUND APPLICATIONS AND BENEFITS 2025

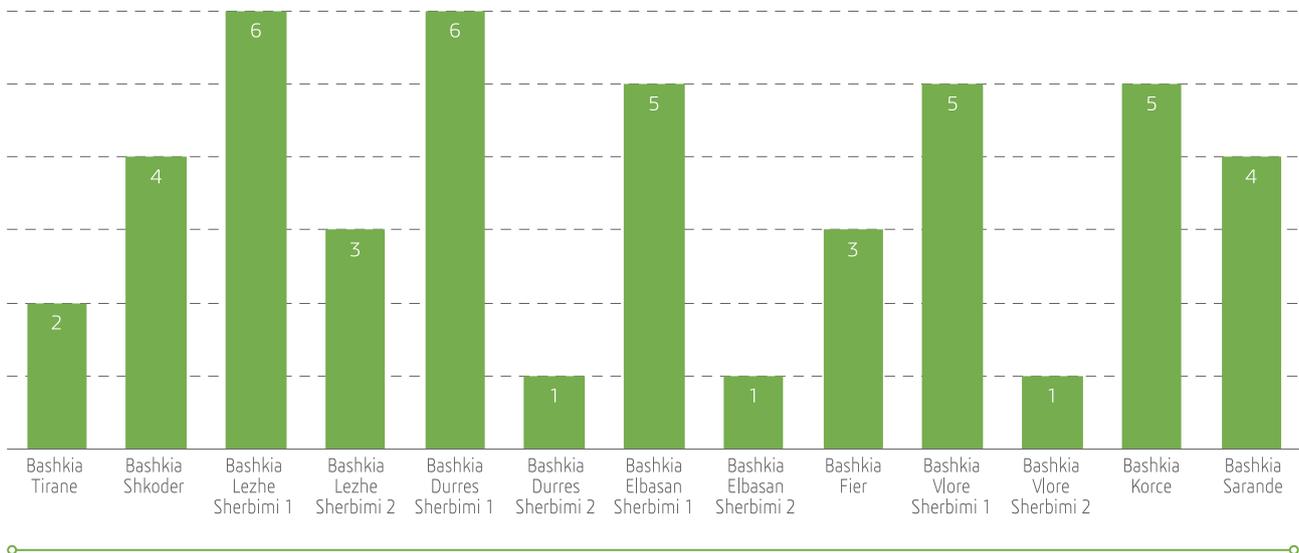
The analysis of data reported by local government units, the Ministry of Health and Social Protection (MSHMS), and the State Social Service (SHSSH) for 2023–2025 reveals inconsistencies in the financial and program reporting of the Social Fund.



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FIGURE 3 – CURRENT YEAR OF IMPLEMENTATION OF THE SOCIAL FUND



These inconsistencies are linked to:

- the lack of detailed data for 2025;
- differences in the financial amounts reported for the same services;
- partial reporting by some municipalities regarding ongoing services.

According to the institutional division of responsibilities, MSHMS is accountable for the national financing overview, SHSSH for technical monitoring of services, and municipalities for reporting local-level implementation. The lack of a unified reporting format and systematic publication of data has resulted in discrepancies in the information available to the public and monitoring stakeholders.

LACK OF DETAILED DATA FOR 2025

For the year 2025, MSHMS reported only the total amount of the Social Fund, without a breakdown by beneficiary municipalities. SHSSH provided detailed

information solely for municipalities with new services, while financial details for ongoing services are missing.

Consequently, it is not possible to perform a comparative analysis of fund allocation at the local level for 2025.

According to data reported by 57 municipalities, 24 municipalities applied to benefit from the Social Fund in 2025, while only 11 of them were declared successful. Nevertheless, even for these municipalities, information regarding the application status, benefits received, and funding amounts is not consistent across institutional sources.

DISCREPANCIES IN APPLICATION AND BENEFIT STATUS

Municipality of Durrës

The Municipality of Durrës has not provided information on whether it applied for or benefited from the Social Fund for 2025. However, data from



MSHMS and SHSSH indicate that the municipality was declared a beneficiary for the financing of a second service in 2025.

For the first service, the municipality has not provided information regarding the funding amounts by year. The available data have been taken from previous reports by MSHMS and SHSSH, and it remains unclear whether this service continues to be implemented in 2025 or has already ended.

For the second service (new in 2025), the financial information has been obtained from SHSSH, as the municipality did not provide the relevant data.

Municipality of Vlova

In its official response, the Municipality of Vlova states that it did not apply to receive funding from the Social Fund for 2025. However, data from MSHMS and SHSSH indicate that the municipality was awarded financing for a new service in 2025.

This inconsistency mirrors the issue found in Vlova’s financial analysis, where notable differences are observed between the amounts reported by the municipality and SHSSH for the “Day Center for the Elderly” service in 2025.

Municipality of Kavaja

The Municipality of Kavaja was not included in the 2025 Social Fund financial analysis, as it does not appear to have received Social Fund support in 2023, 2024, or 2025.

DIFFERENCES IN FINANCIAL REPORTING BETWEEN MSHMS AND SHSSH

In some municipalities, discrepancies have been identified in the financial amounts reported by MSHMS and SHSSH for the same project. In the case of the Municipality of Elbasan, the data for 2023–2025 show clearer reporting from the municipality, yet significant inconsistencies remain between municipal figures and those from central institutions, particularly for 2025 (Table 1).

From the comparison of the data:

- In 2023, the municipality reports a higher financing amount (2,157,575 Lek) compared to MSHMS and SHSSH (1,715,945.16 Lek).
- In 2024, all three sources report the same amount (1,715,945 Lek), reflecting a temporary alignment of data.
- In 2025, the municipality indicates continued financing of the service at 1,715,945 lek, while MSHMS and SHSSH do not provide any financial information.

The lack of data from central institutions for 2025 restricts the ability to independently verify the continuity of funding and undermines transparency in the use of public funds for this service.

For the second project, which is a new service in 2025, it is noted that:

TABLE 1 – PROJECT 1: “SHUSHICË MULTIFUNCTIONAL CENTER”

Year	Municipality	MSHMS	SHSSH
2023	2,157,575 lek	1,715,945.16 lek	1,715,945.16 lek
2024	1,715,945 lek	1,715,945 lek	1,715,945 lek
2025	1,715,945 lek	No information provided	No information provided



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TABLE 2 – PROJECT 2: “FIT FOR LIFE” (NEW SERVICE IN 2025)

Year	Municipality	MSHMS	SHSSH
2025	9,035,673 lek	No information provided	10,751,618 lek

- The municipality reports a funding amount of 9,035,673 Lek.
- SHSSH reports a higher amount of 10,751,618 Lek.
- MSHMS does not provide any information for this project.
- In 2023, SHSSH reports a higher funding amount (6,278,524 Lek) than the municipality and MSHMS (3,971,724 Lek).
- In 2024, all three sources report the same funding amount, showing a temporary alignment.
- In 2025, the municipality reports service continuity with funding of 3,971,724 Lek, while MSHMS and SHSSH do not provide any financial information.

The difference of approximately 1.7 million Lek between the municipality and SHSSH is not accompanied by an explanation of the reporting methodology or the payment status, creating uncertainty about the actual funding amount for this service.

The lack of central institution data for 2025 limits the possibility of independently verifying the continuity of funding for this service.

DISCREPANCIES IN SERVICE REPORTING – MUNICIPALITY OF VLORA

For Vlora Municipality, inconsistencies in reporting the funding of social services are evident for 2023–2024 and continue into 2025. These discrepancies arise both from differences between the municipality’s data and those reported by MSHMS and SHSSH, as well as from incomplete information provided by central institutions.

From the comparison of the data:

PROJECT 2: “DAY CENTER FOR THE ELDERLY”

For this project, which represents a new service in 2025, the following is observed:

- The municipality reports a financing amount of 4,413,247 Lek.
- SHSSH reports a considerably higher amount of 8,384,971 Lek.
- MSHMS has not published any information regarding this service.

TABLE 3 – PROJECT 1: “ESTABLISHING COMMUNITY-BASED SUPPORT SERVICES FOR CHILDREN AND FAMILIES (PREVENTION OF INSTITUTIONALIZATION AND DEINSTITUTIONALIZATION OF CHILDREN FROM SOCIAL CARE INSTITUTIONS)”

Year	Municipality	MSHMS	SHSSH
2023	3,971,724 lek	3,971,724 lek	6,278,524 lek
2024	3,971,724 lek	3,971,724 lek	3,971,724 lek
2025	3,971,724 lek	No information provided	No information provided



TABLE 4 – PROJECT 2: “DAY CENTER FOR THE ELDERLY”

Year	Municipality	MSHMS	SHSSH
2025	4,413,247 lek	No information provided	8,384,971 lek

The difference of approximately 3.97 million Lek between the municipality and SHSSH is not accompanied by any methodological explanation regarding how these figures were calculated.

The case of the Municipality of Vlora shows that:

- Discrepancies in the reporting of financial values have also been present in previous years.
- For 2025, the absence of information from MSHMS and the differences with SHSSH significantly reduce transparency.
- Even when the municipality reports detailed figures, the lack of institutional harmonization limits the possibility of independently verifying the data.

This case underlines the need for standardized financial reporting and the detailed publication of data by central institutions.

LACK OF INFORMATION FROM CENTRAL INSTITUTIONS FOR SOME MUNICIPALITIES

Municipality of Tirana

Municipality of Tirana In 2024, the Municipality of Tirana benefited from funding amounting to

6,793,340 Lek. For 2025, although the service continues, no financial information is provided by the municipality, MSHMS, or SHSSH.

Municipalities of Shkodra and Lezha

For these municipalities, the data have been compiled mainly based on information reported by the municipalities themselves, as the information provided by MSHMS and SHSSH has been limited or focused only on new services.

Municipalities of Saranda and Korça

For 2025, the available data consist only of the figures reported by the municipalities, since MSHMS and SHSSH have not provided the corresponding information.

Municipality of Fier

The Municipality of Fier reports a total amount for the period 2023–2025 without a clear breakdown by year, which limits the possibility of conducting an annual analysis of the funding.

The discrepancies identified weaken the coherence of financial reporting, limit public transparency, hinder comparative analysis between municipalities,

TABLE 5

Year	Municipality	MSHMS	SHSSH
2023	1,172,000 lek	2,503,632 lek	3,373,108 lek
2024	1,172,000 lek	1,172,000 lek	3,901,299 lek
2025	1,172,000 lek	No information provided	2,744,443 lek



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TABLE 6

Year	Municipality	MSHMS	SHSSH
2023	2,201,108 lek	2,201,108 lek	No information provided
2024	2,729,299 lek	2,729,299 lek	No information provided
2025	1,572,443 lek	No information provided	No information provided

reduce the reliability of official data, and make it more difficult to assess the impact of the Social Fund. Without harmonization of reporting formats and the regular publication of data, effective monitoring of the Social Fund remains constrained.

AMOUNTS ALLOCATED TO EACH MUNICIPALITY

Comparative analysis of Social Fund financing (2023–2025)

Following the identification of discrepancies and gaps in reporting applications and benefits from the Social Fund for 2025, this section examines the distribution of funds by municipality for the period 2023–2025, with a focus on the reported financing amounts, disparities among local self-government units, and limitations in financial transparency.

The analysis is based on available data from municipalities, the Ministry of Health and Social Protection (MSHMS), and the State Social Service (SHSSH). For 2025, the assessment remains limited due to the lack of detailed information on ongoing services, as noted in the previous section.

1. OVERALL VIEW OF FUNDING BY MUNICIPALITY

Data for 2023 and 2024 indicate that the distribution of Social Fund resources has not been consistent across municipalities. Some municipalities benefited from relatively high and stable funding over the years, while others received more limited amounts or funding solely for new services.

For 2025, due to partial reporting by central institutions, it is possible to analyze the allocated amounts only for a limited number of municipalities, primarily those initiating new services. This significantly restricts the ability to create a comprehensive and comparative picture of local-level funding.

2. MUNICIPALITIES WITH HIGH FUNDING LEVELS IN 2023–2024

In the 2023–2024 period, certain municipalities benefited from significant Social Fund allocations for social service provision, especially for community-oriented and supportive services.

Municipality of Elbasan

2023: 2,157,575 lek (municipality data) / 1,715,945.16 Lek (MSHMS and SHSSH data)

2024: 1,715,945 lek

Municipality of Vlora

2023: 3,971,724 lek (municipality and MSHMS data) / 6,278,524 Lek (SHSSH data)

2024: 3,971,724 lek

Municipality of Durrës

2023: 3,536,784 lek

2024: 3,536,784 lek



These municipalities received relatively consistent funding for ongoing services. Nevertheless, as noted in the discrepancies section, data on the continuity of 2025 funding are missing for some municipalities, limiting the ability to assess the long-term sustainability of services.

3. FUNDING FOR NEW SERVICES IN 2025

For 2025, the available data from SHSSH show that funding primarily targets new services.

Elbasan Municipality – Project “Fit for Life”

Municipality: 9,035,673 lek

SHSSH: 10,751,618 lek

Municipality of Vlora – “Day Center for the Elderly”

Municipality: 4,413,247 lek

SHSSH: 8,384,971 lek

Municipality of Durrës - Service 2

SHSSH: 10,146,961 lek

In these three instances, there are notable discrepancies between the funding amounts reported by the municipalities and those reported by SHSSH, as well as missing data from MSHMS. Such inconsistencies reduce transparency and hinder independent verification of the actual financing levels.

4. MUNICIPALITIES WITH INSUFFICIENT STRUCTURED FINANCIAL DATA

For certain municipalities, the assessment of allocated funds is limited due to a lack of detailed and standardized information:

Municipality of Tirana

2024: 6,793,340 lek

2025: no data available for the ongoing service

Municipalities of Shkodra and Lezha

Data mainly comes from municipal reports.

Verification from MSHMS and SHSSH for 2025 is missing

Municipalities of Saranda and Korça

2025: only municipal-reported data is available

Municipality of Fier

Reports a total amount for 2023–2025 without annual breakdown

These gaps prevent proper annual financing analysis and hinder accurate comparisons across municipalities.

5. COMPARATIVE EVALUATION AND FUND DISTRIBUTION INEQUITIES

The analysis of the data indicates that:

- The allocation of funds has not been consistent across municipalities.
- Municipalities with new services in 2025 received relatively higher funding.
- For ongoing services, there is limited transparency regarding the continuity of financing.
- Discrepancies between institutional sources make comparative analysis difficult.



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These points highlight the need for a clearer, harmonized financial reporting system and regular publication of municipal-level data.

The allocated amounts for municipalities (2023–2024) and funding for new services in 2025 are shown in the table below.

No.	Municipality	DATA REFERRED TO MHSP			DATA REFERRED TO SHSSH			Current year of social fund implementation
		Amount financed for the year 2023 (Lekë)	Amount financed for the year 2024 (Lekë)	Amount financed for the year 2025	Amount financed for the year 2023 (Lekë)	Amount financed for the year 2024 (Lekë)	Amount financed for the year 2025 (Lekë)	
1	Municipality of Durrës Service 1	3,536,784	3,536,784		3,536,784	3,536,784		6
	Municipality of Durrës Service 2						10,146,961	1
2	Municipality of Fier	2,383,160	3,093,403		2,383,160	3,093,403		3
3	Municipality of Roskovec	1,156,050	1,023,000		1,156,050	1,023,000		4
4	Municipality of Kolonja	3,523,152	1,761,851		3,523,152	1,636,800		4
5	Municipality of Selenica	1,780,000	2,328,000		1,780,000	2,328,000		3
6	Municipality of Tepelena	3,630,240	1,940,240		3,630,240	1,940,240		4
7	Municipality of Saranda	4,124,972	2,128,508		4,124,972	2,128,508		4
8	Municipality of Delvina	2,609,800	1,206,368		2,609,800	1,206,368		4
9	Municipality of Vloza Service 1	3,971,724	3,971,724		6,278,524	3,971,724		5
	Municipality of Vloza Service 2						8,384,971	1
10	Municipality of Gramsh	2,632,000	3,210,000		2,632,000	3,210,000		3
11	Municipality of Rogozhina	2,192,016	2,192,016		2,192,016	2,192,016		5
12	Municipality of Elbasan Service 1	1,715,945	1,715,945		1,715,945	1,715,945		5
	Municipality of Elbasan Service 2						10,751,618	1
13	Municipality of Klos	1,938,000	2,258,000		1,938,000	2,258,000		3
14	Municipality of Bulqiza	2,605,000	2,605,000		2,605,000	2,550,000		3
15	Municipality of Kukës	1,665,506	1,665,506		1,665,506	1,665,506		5
16	Municipality of Kamëz	4,368,903	6,241,290		4,368,903	6,241,290		3
17	Municipality of Berat	1,164,000	1,164,000		1,164,000	1,164,000		5
18	Municipality of Belsh	1,233,900	1,233,900		1,233,900	1,233,900		5
19	Municipality of Cërrik	1,576,974	1,094,791		1,576,974	1,904,791		3
20	Municipality of Maliq	1,618,348	3,126,776		1,618,348	3,126,776		3
21	Municipality of Pogradec	944,256	1,144,324		944,256	1,144,324		3
22	Municipality of Korça	3,946,724	3,946,724		3,946,724	3,946,724		5
23	Municipality of Devoll	2,402,667	1,572,750		2,402,667	1,572,464		4



24	Municipality of Poliçan	2,653,952	3,849,998		2,653,952	3,849,998		3
25	Municipality of Librazhd	2,503,632	2,503,632		2,503,632	2,503,632		6
26	Municipality of Përrenjas	2,340,000	2,340,000		2,340,000	2,340,000		5
27	Municipality of Puka	1,021,800	2,455,200		1,021,800	2,455,200		3
28	Municipality of Lezha service 1	2,503,632	1,172,000		3,901,299	3,901,299		6
29	Municipality of Lezha service 2	2,201,108	2,729,299		2,201,108			3
30	Municipality of Shkodra	8,612,016	4,158,672		8,612,016	4,158,672		4
31	Municipality of Malësia e Madhe	1,830,000	802,500		1,830,000	802,500		4
32	Municipality of Patos	1,244,000	2,895,000		1,244,000	2,895,000		2
33	Municipality of Lushnja (2 service)	1,249,600	1,933,340		1,249,600	1,933,340		2
34	Municipality of Gjirokastra	1,987,018	4,779,857		1,987,018	4,779,857		2
35	Municipality of Dimal		1,354,400			1,354,400		2
36	Municipality of Mat		5,368,050			5,368,050		2
37	Municipality of Vau Dejës		3,630,976			3,630,976		2
38	Municipality of Memaliaj		3,314,660			3,314,660		2
39	Municipality of Dropull		5,094,823			5,094,823		2
40	Municipality of Fushë Arrëz		4,069,700			4,069,700		2
41	Municipality of Dibra		4,515,000			4,515,000		2
42	Municipality of Libohova		3,844,200			3,844,200		2
43	Municipality of Has		4,416,820			4,416,820		2
44	Municipality of Kurbin		2,498,000			2,498,000		2
45	Municipality of Këlcyra		2,551,988			2,551,988		2
46	Municipality of Tirana		6,793,340			6,793,340		2
47	Municipality of Përmet						3,897,262	1
48	Municipality of Shijak						3,774,014	1
49	Municipality of Pustec						4,626,657	1
50	Municipality of Vora						10,461,350	1
51	Municipality of Finiq						1,425,600	1
52	Municipality of Kruja						1,071,000	1
53	Municipality of Divjaka						3,134,093	1
54	Municipality of Kuçova						1,201,565	1

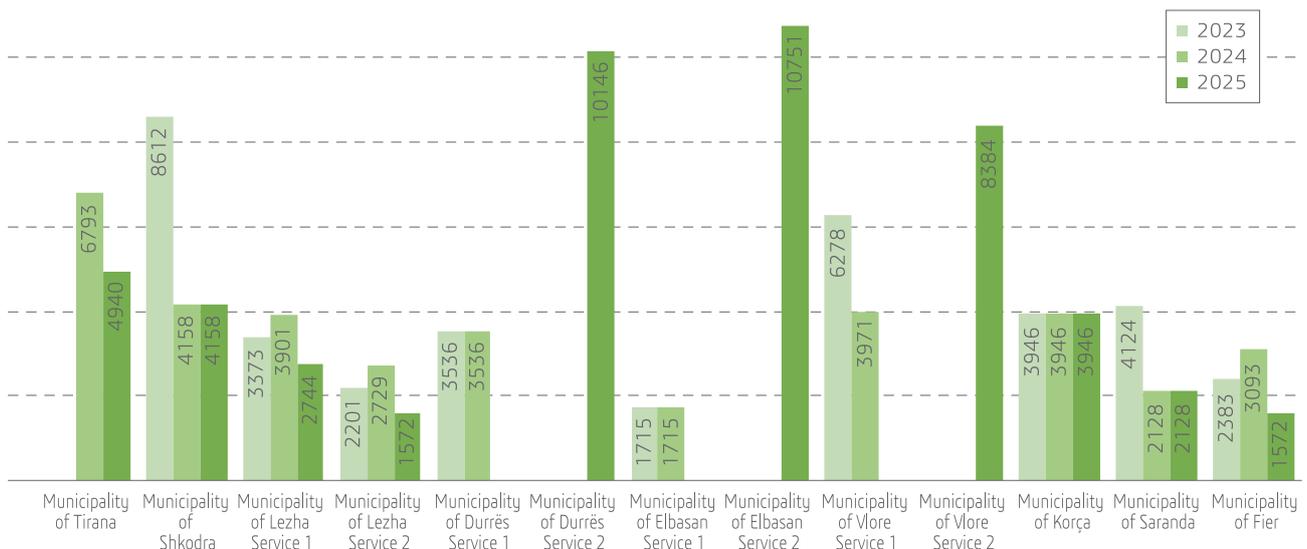


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The data in the graph below reflect the amounts financed for the 10 municipalities under monitoring, not including the Municipality of Kavaja, as this municipality does not appear to have been a beneficiary of the Social Fund for the years 2023–2024–2025.

FIGURE 4 – FINANCED VALUE FOR THE MUNICIPALITIES UNDER MONITORING BY THE RESPECTIVE YEAR (THOUSANDS)



LOCAL SOCIAL PLANS AND THE LINK WITH THE SOCIAL FUND

Decision of the Council of Ministers No. 111/2018 “On the establishment and functioning of the Social Fund” determines that the ministry responsible for social issues has the authority to transfer funds to local self-government units for financing social care services. This financing is based on social plans prepared and budgeted by municipalities, which must be approved in accordance with the legal framework in force.

In this context, in order to benefit from the Social Fund, a municipality must have an approved and budgeted Local Social Plan. The absence of this document constitutes a legal barrier to applying for and benefiting from the financing scheme.

Based on the information provided by 56 municipalities up to December 2025, it results that:

- 53 municipalities have approved and currently have their Local Social Plans in force;
- 3 municipalities are still in the approval process: Memaliaj, Pustec and Shkodra.

It should be emphasized that the Municipality of Shkodra has remained in this status for more than two years, which indicates a prolonged delay in meeting this essential legal requirement.

The absence of an approved Local Social Plan directly limits the ability of municipalities to apply for and benefit from the Social Fund, negatively affecting access to financing for social services intended for groups in need.

To ensure equal access to financing and to guarantee the continuity of social services at the local level, it is necessary for the municipalities of Memaliaj, Pustec and Shkodra to accelerate the approval process of their Local Social Plans.



In this regard, the Ministry of Health and Social Protection should play a more active monitoring and supportive role by providing technical assistance where necessary to ensure the fulfillment of the legal criteria required to benefit from the Social Fund.

SOCIAL SERVICES PROVIDED IN 2025

In 2025, social services financed through the Social Fund remained primarily focused on supporting vulnerable groups, with special attention to the elderly, children, persons with disabilities, and families in need. The funded interventions include both ongoing services from previous years and new services approved under the 2025 call.

However, due to the absence of complete and detailed information from the Ministry of Health and Social Protection (MSHMS) and the State Social Service (SHSSH) regarding ongoing services, the analysis for 2025 relies mainly on data reported for new services by SHSSH and the municipalities themselves. This limits the ability to present a full picture of the continuity of social interventions at the local level.

CATEGORIES OF SERVICES PROVIDED

The social services financed in 2025 cover a variety of interventions addressing different social needs. These primarily include services for the elderly, delivered through day centers and community-based support services; services for children and families, focusing on preventing institutionalization and supporting deinstitutionalization processes; services for persons with disabilities, including rehabilitative and supportive interventions; as well as services for families in socio-economic difficulty and other vulnerable individuals within the community.

The focus on services for the elderly and children reflects the direction of social policies toward groups with significant needs for ongoing care and sustained support.

NEW SERVICES FINANCED IN 2025

Data available from SHSSH show that a significant share of the 2025 funding was allocated to new services. These include, among others, day centers for the elderly (as in the Municipality of Vlora), support services for children and families, and projects focused on social engagement and community inclusion, such as the “Fit for Life” project in the Municipality of Elbasan.

In some instances, the funding levels for these services are relatively high, reflecting substantial investment in expanding the social service offered at the local level. Nevertheless, the lack of detailed information from MSHMS on these services limits full verification of fund distribution and the assessment of their impact.

ONGOING SERVICES AND LACK OF TRANSPARENCY

For services that have been operational in previous years, information for 2025 is fragmented. In some municipalities, such as Tirana, Durrës, Elbasan, and Vlora, ongoing services continue to be provided, but there is a lack of clear data on funding amounts. Reporting from MSHMS and SHSSH is not standardized, and municipalities have not always submitted detailed financial information.

This situation limits the ability to assess the sustainability of services and complicates the analysis of the actual costs of service delivery, as well as medium-term planning of social interventions.

TERRITORIAL COVERAGE OF SERVICES

Social services financed in 2025 are unevenly distributed across the country. Some municipalities received funding for multiple services, while others received funding for only one project or none at all.

Municipalities that applied for and received new services benefited from relatively high funding, whereas municipalities relying solely on ongoing



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TABLE 5 - CATEGORY OF BENEFICIARIES BY EACH MUNICIPALITY

Municipality	Beneficiary category:	Service typology 2024
Municipality of Shijak	Children and youth with disabilities	Multifunctional Community Center for children with disabilities
Municipality of Kruja	Elderly, persons receiving economic assistance, persons with disabilities, Roma and Egyptian communities, widowed women, abused women or abandoned/abused children, youth in difficulty	Multifunctional Day Center
Municipality of Pustec	Persons with disabilities, families with special needs, isolated and vulnerable population, caregivers and health/social staff, elderly	Social services and care for persons with disabilities/mobile service
Municipality of Divjaka	Developmental therapy, individual and group therapy, physiotherapy, speech therapy, logopedics	Integrated community services for children in need
Municipality of Kuçova	Children with disabilities, children with speech therapy needs, and the elderly	Day services for the elderly and in-home services for persons with special needs
Municipality of Përmet	Lonely elderly; persons with disabilities; persons in situations of multiple vulnerabilities	Day Center for lonely elderly; persons with disabilities; persons in situations of multiple vulnerabilities
Municipality of Finiq	Elderly	Mobile service
Municipality of Vora	Elderly	Services for the elderly; hygiene and sanitary services; maintenance and basic supply services for daily needs; transport and logistics services; expenses for medication; food expenses, etc.
Municipality of Vlora (second financed service)	Elderly	Day center for the elderly, meals for the elderly, psycho-social activities
Municipality of Durrës (second financed service)	Children; families with social needs	Emergency day center
Municipality of Elbasan (second financed service)	Elderly	Multifunctional day center for the elderly, various health, psychological, and social services for the elderly

services face financial uncertainty due to the lack of clear information on the continuity of funds.

Analysis of social services provided in 2025 shows that the main focus remains on community services for the elderly and children, while funding for new services is more visible than for ongoing ones. Transparency regarding the continuation of existing services remains limited, and the territorial distribution of services is not uniform.

These elements highlight the need for a clearer system of reporting and monitoring of social services, particularly for ongoing services, in order to ensure sustainability, quality, and long-term impact of social interventions at the local level.

From comparing reports from central institutions and the municipalities themselves, it was found that for the Municipality of Kruja, although SHSSH reports the specific fund amount and the service categories/



typologies to be provided, the municipality itself states that the project was not implemented and that no funds were disbursed by the Ministry in 2025.

Data on the Municipality of Finiq were obtained only from SHSSH, as the municipality did not respond to the information request sent by Faktoje.

FINANCIAL SUSTAINABILITY AND BUDGET PLANNING

The financial sustainability of social services is a key factor in ensuring the continuity, quality, and long-term impact of social interventions at the local level. Within the framework of the social fund, this sustainability depends directly on how municipalities incorporate social services into their medium-term budget planning, the extent of local co-financing and the alignment between central funding and their own resources.

MEDIUM-TERM BUDGET PLANNING AND THE ROLE OF MUNICIPALITIES

Regarding whether municipalities have planned funds in the 2026–2028 Medium-Term Budget Program (MTBP) for the provision of social services under Council of Ministers Decision No. 518/2018, independently from the financing of the Ministry of Health and Social Protection (MSHMS), the Ministry of Finance (MF) has confirmed that:

Municipalities do not submit independent budgetary or financial requests to the Ministry of Finance to provide services under CMD No. 518/2018, without being conditioned by MSHMS funding.

This shows that, in practice, the provision of social services remains largely dependent on funds transferred from the state budget through the Social Fund, while initiatives for independent funding from local budgets are limited or absent.

TECHNICAL CAPABILITIES FOR LOCAL PLANNING

The Ministry of Finance has also explained that, within the standard product structure of budget programs, a specific product has been established under Program 10430 “Social Care”:

“Social services for groups in need financed by the social fund”

This product allows municipalities to allocate funds from their own budgets to support social services, providing a technical basis for local co-financing and for integrating Social Fund services into local budgets.

However, the Ministry of Finance confirms that, at present, only 18 municipalities are using the new product-level budgeting methodology, without specifying which municipalities these are. As a result, it is not possible to precisely identify Social Fund projects financed by local budgets, since most municipalities continue to budget social care expenditures under a single program, without separation by specific products or projects.

This situation reduces financial transparency and makes it difficult to track the real contribution of local budgets to the financing of social services.

COMPARISON WITH MUNICIPAL REPORTING

Based on the responses from municipalities, the situation is fragmented:

- Approximately 32 municipalities indicate that they have prepared budget forecasts for 2026–2028, but without providing specific funding amounts;
- 9 municipalities have not shared any information regarding their budget planning;
- 7 municipalities report that they did not allocate funds for Social Fund projects in the 2026–2028 medium-term budget;



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- Only 3 municipalities – Tirana, Librazhd, and Delvina – have submitted concrete figures for their social service budget forecasts.

These data suggest that financial planning for social services remains largely declarative and lacks measurable structure. The lack of specific amounts significantly limits the ability to assess the actual financial commitment of municipalities and the medium-term sustainability of services.

DEPENDENCE ON THE SOCIAL FUND

The analysis highlights that the Social Fund continues to serve as the main source of financing for a large portion of social services at the local level. New services approved in 2025 were funded almost entirely through central allocations, while transparency on the continuity of funding for ongoing services remains limited.

In the absence of structured local co-financing and clear budget forecasts, social services remain dependent on annual funding cycles and the priorities established by the central budget.

SUSTAINABILITY OF SOCIAL SERVICES

The sustainability of social services is linked not only to securing funding but also to their integration into local policies and municipal budget frameworks. When services are included in Local Social Plans and systematically budgeted, this provides a stronger foundation for continuity.

Nevertheless, for the 2026–2028 period, the lack of detailed financial planning by most municipalities indicates that the sustainability of services remains weak and uncertain in the medium term.

SUMMARY OF KEY BENEFICIARY CATEGORIES

- Elderly and Isolated Persons – Nearly all municipalities identify the elderly as a vulnerable group in need of support, especially those who are isolated or lack family assistance.
- Persons with Disabilities – A significant group benefiting from social services includes persons with disabilities, such as the blind, those with work-related disabilities, and individuals with severe physical or mental disorders.
- Women and Girls Victims of Violence – Many municipalities report women and girls who are victims of domestic violence as beneficiaries of social services, often including victims of trafficking.
- Children and Youth in Need – This includes orphaned children, those in foster care, children with disabilities, and children who are abandoned or at high risk of social exclusion.
- Families in Economic Hardship – A broad category encompassing families with no income, families receiving economic assistance, and those facing significant socio-economic difficulties.
- Roma and Egyptian Communities – This community is reported as vulnerable in several municipalities, particularly those living in severe social and economic conditions.
- Individuals in Special Risk Situations – This includes the homeless, people with substance dependencies, returned migrants with social problems, and the LGBTI community in some municipalities.

Some municipalities have an extensive list of categories benefiting from social services, while others report no vulnerable categories at all or provide incomplete information. This suggests a lack of standardization in the identification and support policies.



Aneks 1 - Lista e Projekteve Bashkia Shkodër

Investime me fondet e qeverise				
Nr.	Investime te kryera	Periudha e Realizimit	Statuti i Perfundimit	Financimi
1	Rikualifikim "Godina e Merkates Rus"	2025	Ne proces tenderimi	MBZHR + Bashkia Shkoder
2	Nderhyrje ne hyrje te Shkodres dhe rikualifikim i bregut perendimor te liqenit te Shkodres (Faza I)	2025	Ne zbatim	BERZH + BE
3	Nderhyrje ne hyrje te Shkodres dhe rikualifikim i bregut perendimor te liqenit te Shkodres (Faza II)	2025	Ne zbatim	BERZH + BE
4	Nderhyrje per permiresimin e Strukturave mbrojtese, veprave te artit ne aksin rrugor Kir - Lotaj - Nderhysaj, bashkia Shkoder	2024-2025	Ne zbatim	FSHZH
5	Permiresimi i bllokut te banimit "Pallati me hark prane Isa Boletinit"	2025	Ne zbatim	Agjencia per Eficencen e Energjise
6	Rikonstruksioni i rruges "Ura e Bunes Shiroke"	2025	Ne zbatim	FSHZH + BERZH
7	Rikonstruksioni i rruges "Shiroke - Zogaj - Kufi, ndertim sistemi te Ujesjelles - kanalizime Zogaj - Shiroke	2024-2025	Ne zbatim	BERZH + BE
8	Projekti "Dua te luajme"		Ne proces	FSHZH
9	Permiresimi i shtresave rrugore ne disa segmente rrugore ne Bashkine Shkoder.	2024-2025	Ne zbatim	FSHZH
10	Rikualifikimi Urban Zdrate	2024-2025	Ne zbatim	FSHZH
11	Rikualifikimi Hyrja e Shkodres, Ura e Bahcallekut	2024-2025	Ne zbatim	ARRSH
12	Muzeumi i Navigimit	2025-2026	Ne zbatim	BERZH
Investime me Bashkefinancim				
13	Rikonstruksion rruga "Roza Lejn + Degezime"	2025-2026	Ne zbatim	MEKI + Bashkia Shkoder
14	Rikualifikim "Godina e Merkates Rus"	2025-2026	Ne proces tenderimi	MBZHR + Bashkia Shkoder
Investime me Buxhetin e Bashkise				
15	Rikonstruksion rruga "Fshati Golem"	2024-2025	Ne zbatim	Perfunduar
16	Rikonstruksion rruga "Pjetrushë" (Grude e re)	2024-2025	Ne zbatim	Bashkia Shkoder
17	Rikonstruksion rruga "Selim Coba"	2025-2026	Ne proces	Bashkia Shkoder
18	Rikonstruksion rruga "Vekshar"	2025-2026	Ne proces	Bashkia Shkoder
19	Rikonstruksion rruga "Martin Camaj"	2025-2026	Ne proces	Bashkia Shkoder
20	Rikonstruksion rruga "Tafilica"	2025-2026	Ne proces	Bashkia Shkoder
21	Rikonstruksion rruga "Bregu i detit", Velipoje	2025-2026	Ne proces	Bashkia Shkoder



Aneks 2 - Lista e Projekteve Bashkia Shkodër

Më poshtë përgjigjja zyrtare nga Bashkia Korçë në lidhje me projektet

INVESTIME PUBLIKE

1. Rikonstruksion i shkollës dhe ndërtimi i palestrës i shkollës 9-vjeçare "Sotir Gurra", - Bashkëfinancim Ministria e Arsimit dhe Sportit + Bashkia Korçë (në proces)
2. Rehabilitimi i Qendrës Inovative dhe Kreative për Fëmijë – Faza I dhe Faza II - Donatorë
3. Termoizolimet e pallateve: Gjatë vitit 2025 është ndërhyrë me këto investime në 7 objekte, në lagjet 14 dhe 16. - FSHZH (përfunduar)
4. Përmirësimi i banesave ekzistuese për komunitete në nevojë.

Investimet në këto banesa janë punime për rikonstruksionin e çatisë, tarracës, hidroizolimi, etj Gjatë vitit 2025 është ndërhyrë me këto investime në 13 objekte, në lagjet 4, 8, 9, 10, 14, 17 dhe 18: - Bashkia + Ish MEKI sot Ministria e Ekonomisë dhe Inovacionit (në proces)

- L.17, Rr.Sabaudin Kacidhja
- L.4, Rr.Koli Çeku, nr.40
- L.4, Rr.Todi Vogli, nr.4
- L.17, Rr.Ajet Gjindolli, nr.119
- L.17, Rr.Këngëtarja Qerime, nr.16 dhe 21
- L.18, Rr.Gjerasim Qirjazi, nr.8
- L.17, Rr.Xhafer Cenko Lubonja, nr.8
- L.10, Rr.Theodor Kavalioti, nr.3
- L.10, Rr.Pano Xhamballo, nr.40
- L.14, Rr.Nexhip Vinçani, nr.9
- L.8, Rr.Ramadan Isak, nr.2

- L.9, Rr.Kristo Luarasi, nr.2 në 7 objekte, në fshatrat:
 - Rr. Saraniqi, nr.12, Fshati Dishnicë
 - Rr.7 Marsi, nr.30, Voskop
 - Rr. Rinia, nr.7, Drenovë
 - Në fshatin Barç
 - Rr. Rinia, nr.11, Drenovë
 - Rr. Haki Mborja, nr.35
 - Rr. Bala, nr.3, Voskop
5. Shtrim me asfalt miks, rruga "Thoma Nashi" – Bashkia (përfunduar)
 6. Ndërhyrje për sistemimin e shtresës së dytë të varrezave të qytetit – Bashkia – (në proces)
 7. Rehabilitim i godinës së shërbimit mbështetës për familjen dhe fëmijët – Donatorë – (përfunduar)
 8. Rikonstruksion i çatisë së "Qendrës mbështetëse për familjen dhe fëmijët"- Bashkia – (përfunduar)
 9. Punime meremetimi të qendrës komunitare të komunitetit Rom dhe Egjiptian, Korçë dhe të Qendrës për moshën e tretë Bulgarec – Bashkia -(përfunduar)
 10. Punime termoizolimi të fasadës së brendshme të pallatit në Igj.12. blv. "Shën Gjergji", nr.10, (ish mapo), Korçë. – Bashkia (në proces)
 11. Shtrim i rrugës Todi Vogli, Kristo Luarasi – FSHZH – (përfunduar)
 12. Rikonstruksion i Pallatit të Sportit "Tamara Nikolla", shtese kati, - FSHZH. (në proces)
 13. Rikonstruksion i Pallatit të Sportit "Tamara



Nikolla”, shtesë kati, Punime fasade. - Bashkia + Ish Ministria e Arsimit dhe Sportit (në proces)

14. Laborator i industrisë kreative (në qytetin e Korçës) dhe muzealizimi inovativ i qendrës turistike Voskopojë, “ Korçë. – FSHZH (përfunduar)
15. Punime në hapësira Cube France në GADK – Donatorë (përfunduar)
16. Fasada e oficerave – FSHZH - (përfunduar)

INVESTIME NË NJËSITË ADMINISTRATIVE:

NJËSIA ADMINISTRATIVE BULGAREC

1. Punime meremetimi të Qendrës për moshën e tretë Bulgarec. – Bashkia – (përfunduar)

Sistemi i përrenjeve nga Emergjencat Civile – financimi nga Bashkia Korçë + Ministria e Mbrojtjes (përfunduar)

2. Sistemim dhe veshje me beton i përroit të fshatit Porodinë, me gjatësi 655 ml
3. Sistemim dhe veshje me beton përroi Bulgarec, me gjatësi 135 ml dhe vendosje tombinosh.
4. Sistemim dhe veshje me beton kanali te rruga e Repartit , fshati Bulgarec.
5. Përmirësim i shtresave rrugore Lumalas - rruga e Teqesë, me gjatësi 976 ml. - FSHZH (përfunduar)
6. Përmirësim i banesave ekzistuese për komunitete në nevojë. Investimet në këto banesa janë punime për rikonstruksionin e çatisë, tarracës, hidroizolimi, etj : - Bashkia + Ish MEKI sot Misnitria e Ekonomise dhe Inovacionit (në proces)

Gjatë vitit 2025 është ndërhyrë me këto investime në 2 objekte, në fshatrat:

- Rr. Saraniqi, nr.12, Fshati Dishnicë – Artian Çuka
- Në fshatin Barç – Fatmir Pllloça

NJËSIA ADMINISTRATIVE DRENOVË

1. Sistemim i qendrës së Drenovës – FSHZH - (përfunduar)
2. Përmirësim i banesave ekzistuese për komunitete në nevojë.

Investimet në këto banesa janë punime për rikonstruksionin e çatisë, tarracës, hidroizolimi, etj Gjatë vitit 2025 është ndërhyrë me këto investime në 7 objekte, në fshatrat: : -Ivestimi Bashkia + Ish MEKI sot Misnitria e Ekonomise dhe Inovacionit (në proces)

- Rr. Rinia, nr.7, Moravë – Eleni Pojan (në proces)
 - Rr. Rinia, nr.11, Moravë – Mimoza Karejmani (në proces)
 - Rr. Haki Mborja, nr.35, Mborje – Luljeta Axhi (në proces)
3. Shtirim me kalldrëm i rrugëve të fshatit Mborje, në 6 rrugë, me gjatësi totale prej 1535 m² – Bashkia (NSHP) – (në process)
 4. Shtirim me asfalt dhe sistemim trotuari, rruga “Minatori”, Moravë, në një gjatësi lineare prej 730 m² asfalt dhe 230 m² troturare – Bashkia (NSHP) (në proces) Rrugët e shijes – FSHZH (ne proces)Ku përfshihen:
 5. Shtëpia e Manave (Ish shkolla Drenove) fshati Drenove Një. Adm. Drenove FSHZH (në proces)
 6. Shtëpia e Qershive (Ish shkolla Qatrom) fshati Qatrom Një. Adm. Drenove FSHZH (në proces)
 7. Shtëpia e Kemboreve (Ish shkolla Boboshtice) fshati Boboshtice Një. Adm. Drenove FSHZH (ne proces)
 8. Shtëpia e Zahireve (Ish shkolla Polene) fshati Polene Një. Adm. Voskop FSHZH (ne proces)
 9. Ferma e dijes dhe agroturizmit të mollëve në fshatin Qatron -FSHZH (në process)
 10. Shtigje malore aventurore – FSHZH (në proces)
 11. Sistemim i qendrës së Drenovës – FSHZH - (përfunduar)



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12. Ndërtimi i godinave dhe parkut të " Poli I festivaleve dhe industrisë kreative" Drenovë, -FSHZH, (në proces)

NJËSIA ADMINISTRATIVE VOSKOPOJË

1. Muzealizimi inovativ i qendrës turistike Voskopojë. – FSHZH (përfunduar)
2. Sistemim dhe veshje me beton përroi Gjonmadh, me gjatësi 210 ml,vendosje tombino, ndërtim prite malore me gabiona. – financimi nga Bashkia Korçë + Ministria e Mbrojtjes (përfunduar)
3. Rehabilitim i digës së ujëmbledhësit të Gjonmadhit, financimi nga Bashkia Korçë + Ministria e Mbrojtjes (përfunduar)

NJËSIA ADMINISTRATIVE VITHKUQ

4. Shtirim me kalldrëm i rrugëve të lagjeve "Saraq", "Dukas", "Grekas", të fshatit Vithkuq – Bashkia - (në proces)
5. Ndërtim lere plastmasi dhe korite në kullota, "Mali i Gelos" dhe "Fusha e Pusit". – Donatore (TAP)- (përfunduar)
6. Sistemim dhe veshje me beton i përroit të fshatit Lubonjë, me gjatësi 680 ml, ndërtimi i 4 urave që lidh dy pjesët e fshatit. – Bashkia + Ministria e Mbrojtjes për Emergjencat civile (përfunduar)

NJËSIA ADMINISTRATIVE VOSKOP

7. Sistemim dhe veshje me mur guri përroi Polenë, me gjatësi 150 ml – Bashkia + Ministria e Mbrojtjes Emergjencat civile (përfunduar)
8. Mure mbajtes në vend-derdhjen e përroit të Dvoranit në lumin e Dunavecit. – Bashkia + Ministria e Mbrojtjes Emergjencat civile (përfunduar)
9. Sistemim dhe veshje me beton përroi Goskovë Lart– Bashkia + Ministria e Mbrojtjes Emergjencat civile (përfunduar)
10. Përmirësim i shtresave rrugore Polenë -Dërsnik, me gjatësi 4 + 477 ml. - FSHZH (përfunduar)
11. Përmirësim i banesave ekzistuese për komunitete në nevojë. Investimet në këto banesa janë punime për rikonstruksionin e çatisë, tarracës, hidroizolimi, etj - Bashkia + Ish MEKI sot Misnitria e Ekonomise dhe Inovacionit (në proces)

Gjatë vitit 2025 është ndërhyrë me këto investime në 2 objekte:

- Rr.7 Marsi, nr.30, Voskop – Bledar Seidolli
- Rr. Bala, nr.3, Voskop – Gjenç Dilka

12. Ndërtimi i qendrave të reja shëndetësore në fshatrat Voskop, Lavdar, Turan (investimi nga Donatore) (në process)

NJËSIA ADMINISTRATIVE MOLLAJ

13. Sistemim dhe veshje me beton përroi Kamenicë, – Bashkia + Ministria e Mbrojtjes Emergjencat civile (përfunduar)



Aneks 3 - Lista e Projekteve Bashkia Fier

Më poshtë përgjigja zyrtare e Bashkisë Fier

Në përgjigje të kërkesës suaj lidhur me informacionin mbi projektet e zbatuara në Bashkinë Fier, ju bëjmë me dije se gjatë vitit 2025, projektet e ndjekura nga Drejtoria e Integritimit janë roce poshtë:

1. "Mobilimi i Zjarrfikëses Fier"
 - Statusi i zbatimit: I përfunduar
 - Burimi i financimit: Donatorë
2. "SKYHIGH RINOR – Projekti I Hapësirës së Rinisë që Shkëlqen mbi Qytet"
 - Statusi i zbatimit: I përfunduar
 - Burimi i financimit: Agjencia Kombëtare e Rinisë dhe Bashkia Fier
3. "BluNew"
 - Statusi i zbatimit: Në rocess zbatimi
 - Burimi i financimit: Donatorë dhe Bashkia Fier
4. "Circle"
 - Statusi i zbatimit: Në rocess zbatimi
 - Burimi i financimit: Donatorë dhe Bashkia Fier
5. "Ariadne"
 - Statusi i zbatimit: Në rocess zbatimi
 - Burimi i financimit: Donatorë dhe Bashkia Fier

Lidhur me referencat online, ju informojmë se të dhënat për projektet e sipërcituara janë publikuar në faqen zyrtare të Bashkisë FIER.



Aneks 4 - Lista e Projekteve Bashkia Vlorë

Më poshtë përgjigja zyrtare e Bashkisë Vlorë

REPUBLIKA E SHQIPËRISË

BASHKIA VLORË

DREJTORIA E PROJEKTEVE TË HUAJA INTEGRIMIT EVROPIAN DHE DIASPORËS

Lënda: Të dhëna për projektet e Bashkisë Vlorë me financim të huaj për vitin 2025–2026

1. TITULLI CIRCUS -PROGRAMI INTERREG IPA-ADRION00177

“Strategjitë e ekonomisë qarkulluese, planet e veprimit dhe zgjidhjet për tranzicionin e sistemeve agroushqimore në Komunitetet bregdetare te zones ADRION”

Bashkia Vlore vijon për vitin 2026 implementimin e projektit CIRCUS. Përgjatë periudhës së parë, Bashkia përgatiti një strategji dhe plan veprimi lokal te ekonomise qarkulluese. Bashkia Vlore do te identifikoej zgjidhjet e ekonomisë qarkulluese për projektin pilot dhe do testojë të paktën një projekt pilot dhe do të hartoj raportin e rezultateve të testimit të implementimit të këtij të fundit. Me një bashki tjetër partnere do te krijohet Twin Lab për të zhvilluar program bashkëpunimi të detajuar. Do të vijohet me shkëmbim zgjidhjesh inovative të testuara gjatë projektit pilot me Bashkinë, pjese e Laboratorit Binjak (Twin-Lab), duke eksploruar përshtatshmërinë e ndërsjellë dhe për të zhvilluar një zgjidhje të përbashkët. Universiteti Jonian do te mbeshtese në hartimin e dokumentit të formalizimit të zgjidhjeve të zhvilluara .

2. TITULLI PREVENT- PROGRAMI INTERREG IPA00419 ADRION

“Reduktimi i ndotjes dhe paralajmërimi i hershëm për Ekosistemet Vulnerabël në territoret Adriatik-Jon”

Projekti vijon implementimin dhe trajton sfidën e përbashkët të ndotjes detare në rajonin Adriatiko-

Jonian. Kjo sfidë përkeqësohet nga ndryshimet klimatike dhe përbën një kërcënim të konsiderueshëm për rajonin ekosistemet, komunitetet dhe ekonominë. Projekti synon të zhvillojë mjete inovative dhe metodat për zbulimin e hershëm, parandalimin dhe menaxhimin mbeturinave detare. Duke qenë se Vlorë është një qytet me një vijë bregdetare shumë të gjatë, do të jetë një nga zonat pilot për ndotjen në vend, monitorimin dhe vendosjen e teknologjive të paralajmërimit dhe parashikimit të hershëm. Vlorë do të jetë gjithashtu pjesë e aktiviteteve nga të cilat do të kontribuojë dhedo të peftoje strategjinë (dokument) për uljen e ndotjes detare. Bashkia Vlore do të kontribuojnë në mënyrë aktive në menaxhimin dhe koordinimin e projektit, si dhe aktivitetet e komunikimit dhe të dukshmërisë.

3. TITULLI: REVCOM- PROGRAMI IADSA II ITALIAN-ALBANIAN DEBT FOR DEVELOPMENT SWAP AGREEMENT

“Rindërtimi i tregut të hapur të qytetit të Vlorës në mbështetje të praktikave më të mira për promovimin e bujqësisë lokale dhe lehtësimin e tregtisë industriale”

Projekti parashikon hartimin e një masterplani të të gjithë hapsirës të quajtur si “Tregu i Madh i Vlorës” në funksion të përmirësimit të infrastrukturës, promovimit të turizmit, akses dhe kushte të përmirësuara për tregtimin e produkteve bujqësore dhe industriale. Me qëllimin për të nxitur zhvillimin e qndrueshëm lokal, projekti vlerësohet si një



risi në kuadër të transformimit infrastrukturor të territorit të Bashkisë Vlorë duke ecur në një linjë më dokumentet strategjike si Programi Qeveritar 2021-2025 të Rikualifikimit Urban dhe Planit Vendor të Zhvillimit të Bashkisë Vlorë.

4. TITULLI : UNITING ROUTES ,PROGRAMI CERV 2024, NETWORK OF TOWNS, EUROPEAN EDUCATION AND CULTURE EXECUTIVE AGENCY, BE

Projekti drejtohet nga Bashkia e Angrit, Itali dhe ka ne partneriret disa bashki dhe organizata nga shtete si Spanja, Portugalia dhe Italia. Bashkia Vlore eshte partnere ne keteprojekt duke perfaqesuar ne kete program shtetin Shqiptar. Projekti "Uniting Routes: Networking for Environmental Sustainability and Share Responsibility" fokusohet në ndërtimin dhe konsolidimin e partneriteteve midis qyteteve, për të lejuar qytetarët të marrin pjesë aktive në diskutime dhe veprime për të adresuar ndryshimet klimatike dhe për të promovuar shkëmbimin e praktikave më të mira midis autoriteteve lokale. Projekti propozon krijimin e një rrjeti të autoriteteve lokale evropiane të gatshme për të bashkëpunuar në çështjet që lidhen me ruajtjen e mjedisit dhe trashëgimisë kulturore, nëpërmjet shkëmbimit të praktikave më të mira dhe zgjidhjeve novatore, për të promovuar mbrojtjen e mjedisit dhe qëllimet e BE-së.

5. TITULLI SPICE SA-300384 ,PROGRAMI INTERREG IPA SOUTH ADRIATIC, BE

Bashkia Vlorë, për herë të parë në rolin e Lead Partner nënjë projekt me financim të huaj, me fokus promovimin e punësimit dhe sipërmarrjen tek të rinjtë, gratë përmeszhvillimit të aftësive ne sektorët e ushqimit dhe verës, duke nxitur krijimin e mikrondërmarrjeve inovative dhekonkurruese që kontribuojnë në zhvillimin ekonomik lokal dhe në përmirësimin e trashëgimisë kulturore gastronomike. Do të mundësohet krijimi laboratorit i gatimit ne Markaton e Peshkut.

6. TITULLI RELOAD 3 - PROGRAMI RAJONAL PËR DEMOKRACINËVENDORE, FINANCIAR NGA BE DHE ZBATOHET NGA UNDP SHQIPËRI

Bashkia Vlorë është një ndër bashkitë përftuese. Programi ka për qëllim të forcojë demokracinë pjesëmarrëse dhe procesin e integritimit evropian duke kontribuar në përshpejtimin e zhvillimit të qëndrueshëm të rajonit të Ballkanit Perëndimor. Objektiv i specifik i programit është të forcojë koordinimin mes bashkisë Vlorë dhe Organizatave të Shoqërisë Civile , duke kontribuar në krijimin e një mjedisi më të favorshëm për OSHC-të të mbështetur nga financime publike transparente , njëkuadër ligjor mbështetës dhe një angazhim qytetar të lartë nëhartimin, zbatimin dhe monitorimin e politikave. Një tjetër objektiv specifik është mbështetja e bashkisë Vlorë me aktivitete për ngritjen e kapaciteteve të stafit , asistencë teknike dhe grant gjatë zbatimit të thirrjeve publike të përbashkëta.

7. TITULLI SACRED TRAVELS4 GROWTH- PROGRAMI ERASMUS _EDU-2025-CBHE-STRAND-2, P.NO:101238053

Projekti Sacred_Travels_4_Growth është hartuar për të adresuar boshllëqet kritike në turizmin e turizmit religjioz dhe zhvillimin e fuqisë punëtore në Shqipëri, Afrikën e Jugut, Indi dhe Moldavi. Në përputhje me objektivat më të gjera, projekti aspiro të prezantojë qasje inovative në ofertën e arsimit të lartë në turizmin fetar/kulturor që rrit rëndësinë e tij për tregun e punës dhe shoqërinë. Në këtë ndjekje, projekti mbështetet në modelet dhe praktikën më të mira evropiane, mësimin nga kolegët dhe ekspertizën ndërdisiplinore, duke nxitur kështu reformat institucionale në ofertat përkatëse të arsimit të lartë që pritet të kenë ndikim afatgjatë përtej kohëzgjatjes së projektit.

Bashkia Vlore, është një ndër 17 partnerët ne këtë projekt, dhe pritet te ndaj me partneret eksperiencën e saj në sektorin e turizmit , si një ndër katalizatorët kryesorë të ekonomisë sëqytetit.



MONITORING REPORT

TRANSPARENCY OF THE 10 MUNICIPALITIES AND EVALUATION OF 40 PROMISES OF MAYORS

8. TITULLI VR DIGI VET- PROGRAMI ERASMUS –EDU -2023-CB-VET

Bashkia Vlorë do të jetë në rolin e institucionit vendor mbështetës për ngritjen e Laboratorit VR në Shkollën Profesionale “Pavarësia” dhe do të ndjekë të gjitha aktivitetet që do të realizohen deri në realizimin e krijimit të laboratorit VR në Vlorë.

9. TITULLI AQUA NOSTRA – PROGRAM NGA AICS

Angazhimi i Bashkisë Vlorë, si një ndër partnerët e këtij projekti strategjik, me fokus sistemin e kanalizimeve të ujërave të zeza në një nga njësitë administrative të territorit të bashkisë Vlorë (ky i fundit angazhim financiar në projekt i Ujësjellës Kanalizime Sh a Vlorë); lidhet me organizimin e një fushatë ndërgjegjësimi dhe informimi.

10. TITULLI ART4SEA“- MELTING ART, CREATIVITY AND MARINE SCIENCES TO FOSTER OCEAN LITERACY IN THE MEDITERRANEAN AREA” NGA PROGRAM EVROPA KRIJUESE, FINANCUAR NGA BASHKIMI EVROPIAN

Me një një kohëzgjatje 36 muaj, me Lider 3D RESEARCH SRL, Itali dhe Bashkia Vlorë si një ndër

shtate partneret e përfshirë ART4SEA synon të krijojë një program bashkëpunimi ndërnacional dhe ndërdisiplinor që përfshin artistë, profesionistë krijues, media dixhitale ekspertë dhe shkencëtarë detarë për të bashkëprodhuar një kombinim të veprave fizike dhe dixhitale të artit të fokusuar në rritjen e ndërgjegjësimit të publikut për degradimin e Oqeanit dhe ndryshimet klimatike, duke i motivuar kështu njerëzit që të marrin një sjellje më miqësore me mjedisin në jetën e tyre të përditshme. Katër ekspozita dhe një ngjarje madhështore finale do të organizohen në kombinim me seminare dhe iniciativa të tjera pjesëmarrëse të adresuara për të maksimizuar angazhimin publik dhe për të përfshirë gamën më të gjerë të artisteve- një nga keto aktivitete do të zhvillohet në Bashkinë e Vlores. Bashkia Vlorë është një ndër destinacionet kryesore turistike në makro-rajonin ADRION. Nevoja për të zgjeruar sezonin turistik dhe për të diversifikuar ofertën turistike duke tërhequr më shumë kategori turistike ka qenë qëllimi në përfshirjen në këtë program. Projekti përfundon në janar 2026.

Për një informacion më të detajuar mund të konsultoheni me link më poshtë:

<https://vlora.gov.al/wp-content/uploads/2025/12/Buxheti.pdf>



Ky raport u mbështet nga National Endowment Democracy (NED)

Raporti u punua nga: Erta Marku dhe Erisa Proko

